

1     **The effect of strategic synergy between local and neighborhood environmental**  
2     **regulations on green innovation efficiency: The perspective of industrial transfer**

3     **Abstract**

4     Considering the environmental governance dilemma caused by environmental  
5     decentralization, this study aims to explore whether the strategic synergy between local  
6     and neighborhood environmental regulations can be an essential tool to improve green  
7     innovation efficiency and achieve sustainable development. Using the data of industrial  
8     firms from 2005 to 2019, and employing network slack-based measure and Tobit  
9     regression, this study provides empirical evidence that (1) the green innovation  
10    efficiency shows an upward trend in fluctuations but still has great room for  
11    improvement; (2) the direct impact of local environmental regulation on green  
12    innovation is positive, but the indirect impact through forcing firms to transfer into the  
13    neighborhood with loose regulation is negative, that is, the industrial transfer plays a  
14    suppression effect; (3) the strategic synergy of environmental regulations has U-shaped  
15    and direct effect on green innovation and also has a positive indirect effect through  
16    inhibiting the firm's behavior transferring into the neighborhood. This study reveals the  
17    influence mechanism of the strategic synergy of local-neighborhood environmental  
18    regulations and offers empirical evidence to explain the reason why synergistic  
19    environmental governance can effectively promote green innovation, which provides  
20    the theoretical guidance for government to formulate environmental policies and  
21    construct an environmental governance system.

22    **Keywords:** Green innovation, environmental regulations, industrial transfer, strategic  
23    synergy.

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27 **1. Introduction**

28 With the increasingly serious pollution problems, environmental regulation is  
29 regarded as an essential tool to promote the firm's green innovation and achieve  
30 sustainable development (Wu et al., 2020). However, in countries with environmental  
31 decentralization, environmental regulation (ER) might not achieve the desired effect as  
32 its significant regional differences, results in the environmental governance dilemma at  
33 the national level. The most typical examples are developing countries such as China,  
34 India (Du et al., 2020), and Brazil (Jabbour et al., 2020; Lipscomb and Mobarak, 2017).  
35 Taking India as a case, with the continuous economic development of southern regions,  
36 local governments pay more attention to balancing the relationship between the  
37 economy and the environment and formulating stricter ER to achieve sustainable  
38 development (Lovo, 2018). Consequently, industrial firms are gradually transferring  
39 from southern regions into northern regions with the easy ER and the policies to attract  
40 outside investment, which also causes the pollution problem in these regions  
41 (Kattumuri and Lovo, 2018). For industrial firms with higher pollution, such policy  
42 differences among local governments endow them with the second choice excepting  
43 green innovation facing ER, that is, relocating to other regions with easy ER, which  
44 triggers pollution transfer (Yilanci et al., 2020). In this case, the phenomenon of  
45 industrial transfer and even pollution transfer emanating from regional policy  
46 differences is not conducive to the central government to stimulate firms to green  
47 innovation (Li et al., 2021; Zhang et al., 2017), but also causes the environmental  
48 governance dilemmas (Besley and Coate, 2003). Therefore, how does solve the

49 environmental governance dilemma caused by regional differences have been become  
50 a burning question for policymakers and policy researchers.

51 The strategic synergy of local-neighborhood environmental regulations (SSER)  
52 provides an interesting view for the central government to tackle the dilemma by  
53 restricting the transfer behavior of industrial firms and promoting green innovation (Ge  
54 et al., 2020). The SSER can be described as a political behavior initiated by the  
55 governments in different regions to realize common environmental benefits by setting  
56 pollution governance goals and developing action plans jointly (Wang and Zhao, 2021).  
57 A typical case is the *Air Pollution Prevention and Control Action Plan* formulated by  
58 the government of China, which aims to establish a collaborative environmental  
59 governance system between the governments of the Beijing-Tianjin-Hebei region (The  
60 capital economy circle) and the Yangtze River Delta region (Li et al., 2019c). In this  
61 case, the environmental regulations of local and neighborhood regions are gradually  
62 reaching unanimity, which greatly limits the industrial firm's transfer behavior that  
63 aims to avoid additional pollution control costs (Zhang et al., 2020; Zhao et al., 2020).  
64 For industrial firms, the behavior of transferring to other regions is no longer conducive  
65 to achieving their goals for reducing costs facing the gradual convergence of local-  
66 neighborhood regulations (Li et al., 2019b), and green innovation and environmental  
67 practices have become the only strategic choice to meet the requirement of local ER  
68 (Awan et al., 2018; Shao et al., 2020).

69 Despite the strategic synergy of local-neighborhood environmental regulations is  
70 expected to become an efficient tool to solve environmental governance dilemmas and

71 promote the firm's green innovation, little empirical evidence supports this view. On  
72 the one hand, most prior literature focuses on the influence of local ER on the firm's  
73 green innovation, such as the studies of Song et al. (2020a), Liu et al. (2020), and Du  
74 et al. (2021). These studies mainly explore whether ER formulated by local government  
75 is conducive to promoting the firm's green innovation based on the Porter hypothesis.  
76 On the other hand, some studies start from the spatial spillover effect to analyze the  
77 direct effect of local ER and the indirect effect of neighborhood ER on the firm's green  
78 innovation. The typical representatives are the studies of Li et al. (2019d), Peng et al.  
79 (2021), and Li and Du (2021). Although these studies are innovative compared with  
80 prior studies, they are still based on the Porter hypothesis and emphasize the role of  
81 local ER, and ignore how to solve environmental governance dilemmas through the  
82 way of strategic synergy under the context of significant regional policy differences. A  
83 few studies have constructed the combination framework of the Porter hypothesis and  
84 Pollution haven hypothesis to analyze the strategic interaction types of local-  
85 neighborhood ER, such as Peng (2020), Song et al. (2021), and Wu et al. (2021), but  
86 such studies not further explored the heterogeneous impact of different interaction types  
87 on the firm's green activities.

88 To sum up, it is still a worthy topic that explores the influence mechanism of  
89 strategic synergy between local-neighborhood environmental regulations on green  
90 innovation efficiency. Thus, this study aims to explore these research questions as  
91 follows:

92 (1) Can strategic synergy of local-neighborhood environmental regulations

93 influence green innovation efficiency?

94 (2) How does the strategic synergy of local-neighborhood environmental  
95 regulations influence green innovation efficiency by inhibiting the industrial transfer  
96 behavior of firms?

97 To answer the above questions, taking industrial firms of China as a typical  
98 research object, this study utilizes the network slack-based measure (SBM) method to  
99 assess the industrial firm's green innovation efficiency based on the provincial panel  
100 data from 2005 to 2019; Then, the panel Tobit regression model is employed to explore  
101 the influence mechanism of the strategic synergy of local-neighborhood ERs on green  
102 innovation efficiency and explores whether strategic synergy of regulations is an  
103 effective solution for improve innovation efficiency and realize sustainable  
104 development or not.

105 This study has several contributions as follows. First, this study clears the  
106 relationship between the strategic synergy of local-neighborhood environmental  
107 regulations and green innovation efficiency based on the hybrid perspective of the  
108 Porter hypothesis and the Pollution haven hypothesis, which enriches the existing  
109 research on innovation management and environmental policy. Second, this study  
110 reveals the mediating role of industrial transfer on the relationship between strategic  
111 synergy and green innovation efficiency, which uncovers the influence channel of ER  
112 and provides empirical evidence to explain the reason why the SSER is an efficient tool  
113 to overcome the environmental governance dilemma. Also, this finding provides  
114 theoretical guidance for central government and local governments to formulate

115 environmental policies and construct an environmental governance system.

## 116 **2. Literature review and research hypotheses**

### 117 **2.1 Literature review**

118 With the increasingly serious pollution problems, improving green innovation  
119 efficiency is regarded to break the link between economic development and  
120 environmental pollution (Du et al., 2021; Ikram et al., 2022). For firms, green  
121 innovation reflects their efforts to reduce pollution emissions and energy consumption  
122 in business activities through developing green products and technologies and  
123 improving production processes (Awan and Sroufe, 2022; Zhu et al., 2021). From the  
124 perspective of input-output analysis, green innovation efficiency represents a firm  
125 capability to utilize innovation resources, that is, an indicator to measure whether a firm  
126 can achieve its green innovation goals with minimum cost (Zeng et al., 2021).

127 In early studies, firms are considered to lack the motivation to implement  
128 innovation activities and improve innovation efficiency because of the dual  
129 externalities of green innovation (Wang and Yu, 2021). For firms, the positive  
130 externality refers that their green innovation activities might bring knowledge spillover  
131 effect which makes other firms can acquire this innovation achievement through  
132 imitation and learning (Zhang et al., 2021); and the negative externality reflects that  
133 their innovation cost might be much higher than the cost to directly release pollutant  
134 when environmental policy is loose (Dwivedi et al., 2022; Liu et al., 2020). In this  
135 context, policy researcher suggests that environmental regulation (ER) is an effective  
136 tool to tackle dual externalities of green innovation and force firms to implement green

137 innovation and improve innovation efficiency.

138 Existing studies mainly discuss the relationship between ER and green innovation  
139 efficiency based on the Porter hypothesis and pollution haven hypothesis. ER is a series  
140 of laws and regulations formulated by the government to restrain the firm's pollution  
141 behavior and realize sustainable development (Xie et al., 2017). From the Porter  
142 hypothesis, ER can emanate a compensatory effect for the firm to offset its innovation  
143 cost, thus forcing the firm to implement green innovation and improve innovation  
144 efficiency (Liu et al., 2020; Pan et al., 2019). Specifically, firms not only achieve  
145 competitive advantage and superior performance through implementing green  
146 innovation and improving innovation efficiency but also obtain innovation subsidies  
147 from the government (Liu et al., 2020). However, some researchers disagreed above  
148 view, and argue that the effect of ER on green innovation efficiency may not be linear  
149 (Zhang et al., 2022). In the short term, ER might emanate compliance costs for firms  
150 by forcing them to control terminal pollution emission, which greatly enhances their  
151 economic burden and reduce green innovation efficiency (Ouyang et al., 2020); in the  
152 long term, ER also generates the compensation effect for firms and improve their  
153 innovation efficiency (Wang et al., 2022). From the Pollution haven hypothesis, some  
154 scholars pointed out that ER also has obvious shortcomings because of its significant  
155 regional differences (Wang et al., 2019). Facing strict local ER, firms might choose to  
156 transfer to the neighboring regions with loose ER to avoid environmental governance  
157 costs, thus causing these neighboring regions to become the pollution haven (Yin et al.,  
158 2015). Extent studies have analyzed the impact of such local-neighborhood ERs

159 differences on the firm's green innovation efficiency from the perspective of the  
160 selection effect and argued that the firms that remain in the local region are those with  
161 strong strength and high green innovation efficiency, and the firms transferring into  
162 neighboring regions are those with higher pollution and inefficient.

163 For the central government, however, the phenomenon of industrial transfer  
164 caused by regional differences in ER is a challenge to its environmental protection  
165 policy and causes its environmental governance dilemma (Dong et al., 2020). To solve  
166 this dilemma, a few studies suggest that regional governments should form a strategic  
167 alliance to jointly formulate environmental policies to limit pollution transfer caused  
168 by industrial transfer, and improve the green innovation efficiency of the firm in all  
169 regions. Such as, Deng et al. (2019) analyzed the optimal green innovation strategy of  
170 the firm under different strategic interaction modes between different regional  
171 governments based on the game theory. Their research shows that firm's innovation  
172 output is much higher when the regional governments jointly make decisions than when  
173 the regional governments make decisions in a decentralized manner. Peng (2020)  
174 empirically analyzed whether local-neighborhood governments have reached strategic  
175 alliances, and explored the impact of local-neighborhood ERs on green innovation  
176 efficiency.

177 Through the review of prior literature, it can be found that existing studies have  
178 not analyzed how to solve the environment governance dilemma caused by regional  
179 differences in ER based on the strategic synergy between local-neighbor governments.  
180 Although a few studies have preliminarily analyzed the strategic synergy modes

181 between local-neighborhood ERs, such studies are not enough to fill this knowledge  
182 gap. These studies either analyzed the performance of the firm's green innovation under  
183 different strategic synergy modes based on game theory or only empirically analyzed  
184 the types of strategic synergy modes of local-neighbor governments, without further  
185 exploring the impact of different modes on the firm's green innovation efficiency.

186 Therefore, to fill the above knowledge gap, this study constructs the research  
187 framework based on the Porter hypothesis and the Pollution haven hypothesis.  
188 According to this research framework, this study aims to empirically explore whether  
189 the strategic synergy of local-neighborhood environmental regulations (SSER) can  
190 improve the firm's green innovation efficiency by inhibiting the firm's behavior that  
191 transferring into other regions with loose ER.

## 192 **2.2 Research hypotheses**

### 193 **2.2.1 Local environmental regulation and green innovation efficiency**

194 As a policy tool, environmental regulation (ER) is often employed by the  
195 government to force firms to change their original production processes, products, and  
196 technologies to reduce their pollutant emission through mandatory means such as laws  
197 and regulations (Qiu et al., 2021). For industrial firms, to gain legitimacy for survival  
198 and development and meet the requirement of ER, it is necessary to make the change  
199 and take their products, technologies, and production processes greener (Li et al.,  
200 2019a). In this case, ER is a positive factor in promoting green innovation activities of  
201 industrial firms.

202 The relationship between ER and green innovation efficiency can be discussed

203 based on the compliance cost effect and compensatory effect. The compliance cost  
204 reflects an environmental governance fee for firms to reduce pollution emissions,  
205 mainly terminal pollution when facing ER. Many studies pointed out this compliance  
206 cost will crowd out the investment in green innovation and is not conducive to  
207 enhancing innovation efficiency, such as Rexhäuser and Rammer (2014) and Tang et  
208 al., (2020). However, this view is criticized by many scholars, who believe that the  
209 compliance cost is a relatively short-run concept and present their arguments from the  
210 compensation effect. As Liu et al. (2020) pointed out, green innovation will help firms  
211 to obtain long-term competitive advantages and incentive subsidies, that is  
212 compensation effect, which in turn greatly improves the green innovation efficiency.  
213 Further, Qiu et al. (2021) believed that the impact of ER is nonlinear, in the short term  
214 ER has a negative influence on green innovation efficiency through compliance cost,  
215 but in the long term, ER will encourage firms to continuously improve innovation  
216 efficiency to offset this compliance cost. Moreover, other scholars analyzed the positive  
217 role of ER on green innovation efficiency from the selection effect. Specifically, facing  
218 strict ER, firm may withdraw from this market (delisting or industrial transfer) due to  
219 the high environmental governance cost (Combes et al., 2012). In this case, the overall  
220 innovation efficiency of the firm in a certain region has been greatly improved because  
221 firms with low innovation efficiency were eliminated (Zhang and Li, 2022). Overall,  
222 the impact of ER on the green innovation efficiency of industrial firms in a certain  
223 region is still positive. Thereby, this study proposes Hypothesis 1 as follows.

224 H1: The local environmental regulations have a positive effect on the green

225 innovation efficiency of industrial firms.

### 226 **2.2.2 Strategic synergy of local-neighborhood environmental regulations and** 227 **green innovation efficiency**

228 In the context of Chinese style decentralization, ER shows significant regional  
229 differences. In fact, the policy fragmentation easily triggers the firms to avoid additional  
230 environmental governance costs by transferring to regions with lower regulation, which  
231 is called the “pollution haven effect” (Yilanci et al., 2020). That is, a loose policy  
232 environment maybe attracts a large of firms to agglomerate in this region, which results  
233 in this region becoming a pollution haven (Liu et al., 2017). Some researchers pointed  
234 out that this phenomenon mainly exists in “footloose” and pollution-intensity industries,  
235 that is, these firms prefer choosing industrial transfer when facing strict local ER (Dou  
236 and Han, 2019).

237 The strategic synergy of local-neighborhood environmental regulations (SSER) is  
238 expected to become an efficient tool to solve the environmental governance dilemma.  
239 As Galinato and Chouinard (2018) noted, the state of congruence between local-  
240 neighborhood ERs may greatly affect the effectiveness of the environmental  
241 governance of government. In this view, previous studies distinguished three strategic  
242 interaction types of local-neighborhood regulations, which include “race to the bottom”,  
243 “race to the top”, and “differentiation strategy”, such to Dong et al. (2020). Further,  
244 Song et al. (2021) explored the effect of neighborhood ER on industrial structure  
245 adjustment after confirming the interaction types of local-neighborhood ERs. Moreover,  
246 other scholars have done similar research, such as Ge et al. (2020) and Peng (2020).

247 However, these studies only identified the strategic interaction types of ERs but did not  
248 further provide empirical evidence to explain whether strategic synergy or interaction  
249 of local-neighborhood ERs can effectively improve green innovation efficiency and to  
250 what extent.

251 According to the above discussion, the SSER can improve green innovation  
252 efficiency theoretically despite the lack of empirical evidence. However, this  
253 relationship between strategic synergy and innovation efficiency may be non-linear.  
254 Specifically, SSER is to force firms to implement green innovation and improve  
255 innovation efficiency by restraining their transfer behavior. In this case, thus, ER cannot  
256 generate the selection effect to improve innovation efficiency in the short term by  
257 forcing firms to withdraw from local markets. In other words, the negative effect  
258 resulting from the compliance cost effect of ER cannot be masked by the selection effect  
259 in the short term. However, the negative effect will eventually be offset by the  
260 compensation effect in the long term, which in turn leads to the overall effect of ER on  
261 innovation efficiency being negative first and then positive. Therefore, this study  
262 defines Hypothesis 2 as follows.

263 H2: The strategic synergy of local-neighborhood environmental regulations has a  
264 U-shaped effect on green innovation efficiency.

### 265 **2.2.3 The mediation role of industrial transfer between local environmental** 266 **regulation and green innovation efficiency**

267 In the view of the Pollution haven hypothesis, the pressure of ER maybe forces  
268 firms to transfer from a region with high regulation intensive to a region with low

269 regulation intensive (Levinson, 2016). Many researchers described this phenomenon as  
270 the result of environmental decentralization and suggested that this often occurs in  
271 heavy pollution industries (Fu et al., 2021). Moreover, some scholars pointed out that  
272 firms will weigh the cost and benefit resulting from transfer behavior before choosing  
273 industrial transfer, that is, ER only is one of the decision factors of firm behaviors  
274 (D'Amato et al., 2018; Espínola-Arredondo and Muñoz-García, 2013).

275 From the perspective of innovation, the industrial transfer behaviors of the firm  
276 are not conducive to firms implementing green innovation (Cai and Ye, 2021).  
277 Conversely, for the region that undertaking industrial transfer, the transfer-into behavior  
278 of firms from other regions to this region will lead to a large number of firms  
279 agglomerating in this region, which stimulates economic development and green  
280 innovation (Zhang and Wang, 2021). Considering the knowledge spillover effect,  
281 industrial agglomeration can reduce the innovation cost of firms by promoting  
282 knowledge dissemination and exchange (Zeng et al., 2021). In the process of green  
283 innovation, knowledge is a crucial and scarce resource, and the sharing and exchange  
284 of knowledge be a major determinants of green innovation success. Specifically,  
285 industrial agglomeration can help firms to form an innovation network structure, that  
286 is, promote the exchanging of talents, resources, and knowledge, thus improving green  
287 innovation efficiency (Tseng et al., 2016). Therefore, Hypothesis 3 can be concluded as  
288 follows:

289 H3: The industrial transfer of industrial firms plays a mediation role in the  
290 relationship between local environmental regulation and green innovation efficiency.

291 **2.2.4 The mediation role of industrial transfer between strategic synergy of local-**  
292 **neighborhood environmental regulations and green innovation efficiency**

293 As above discussed, the regional difference in ER is the main reason forcing firms  
294 to transfer to other regions thus affecting green innovation efficiency. This may change,  
295 however, as the local ER aligns with the neighborhood ER gradually (Cui and Moschini,  
296 2020). The strategic synergy of local-neighborhood ERs limits the scope for firms to  
297 transfer to other regions to reduce their environmental cost (Song et al., 2021). For firms,  
298 industrial transfer not only requires an allocation cost but also cannot achieve its goal  
299 of avoiding strict ER. In this view, the strategic synergy of local-neighborhood ERs has  
300 a positive influence to limit the firm's transfer behavior.

301 In addition, considering the role of industrial transfer of firms on green innovation,  
302 this study proposes Hypothesis 4 as follows.

303 H4. The industrial transfer of industrial firms plays a mediation role in the  
304 relationship between the strategic synergy of local-neighborhood environmental  
305 regulations and green innovation efficiency.

306

307 Integrating the above hypotheses proposed, this study constructs the hypothesis  
308 framework as follows (see Figure 1).

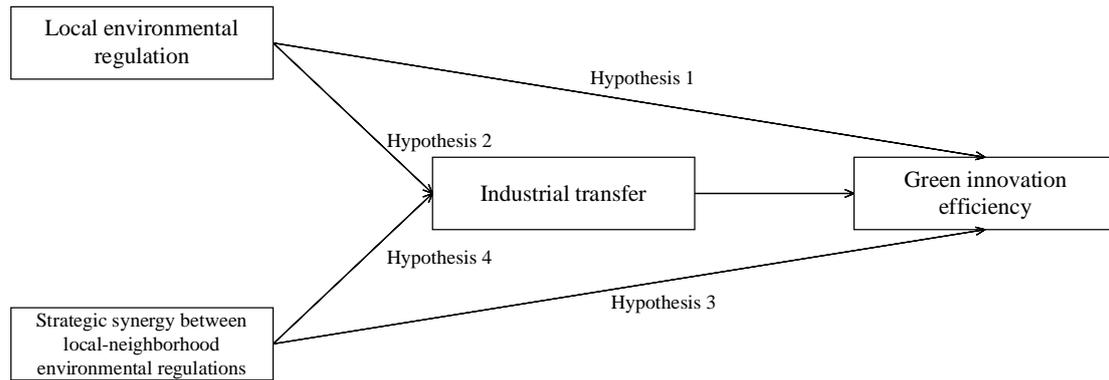


Figure 1. The hypothesis framework of this study

### 3. Methodology

#### 3.1 Data collection

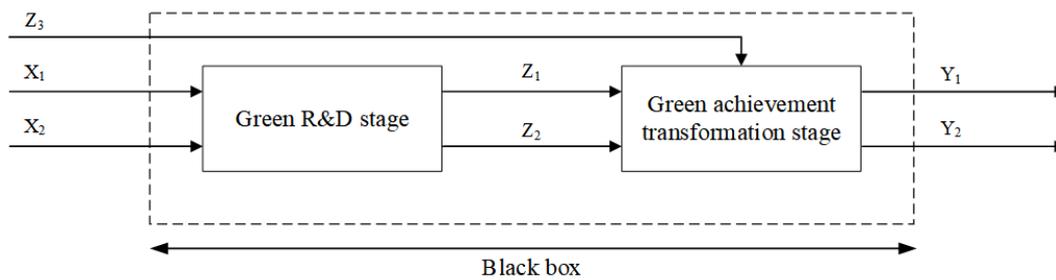
The data samples of this study are panel data of industrial firms in 30 provinces in China from 2005 to 2019. Considering the availability of data, the research objects of this study do not include Xizang Province and Taiwan Province. Specifically, the data on green innovation efficiency are derived from *China Industrial Statistical Yearbook* and *China Science and Technology Statistical Yearbook* from 2006 to 2020; the data on environmental regulations are derived from *China Environmental Yearbook*, *China Environmental Statistical Yearbook*, *China City Statistical Yearbook* from 2006 to 2020; The data of control variables are derived from *China Statistical Yearbook* and *Statistical Yearbook* of each provincial statistical office. Descriptive statistics of each variable are shown in Table 1 and Table 2.

#### 3.2 Variables selection

##### 3.2.1 Measurement indexes of green innovation efficiency

According to the innovation value chain theory provided by Hansen and

327 Birkinshaw (2007), green innovation is a complex process, including the green R&D  
 328 stage that transforms R&D resources into technical achievements, and the green  
 329 achievement transformation stage that transforms these achievements into economic  
 330 and environmental benefits. The green innovation process is shown in Figure 2.



331

332 Figure 2. The green innovation process of industrial firms

333 Therefore, the multistage characteristics of green innovation are needed to  
 334 consider when evaluating efficiency. Based on this, this study constructs an indicator  
 335 system for evaluating the overall and staged efficiency of green innovation. The details  
 336 are as follows.

337 **(1) Green R&D stage**

338 The green R&D stage requires inputting a large number of R&D capital and R&D  
 339 personnel, to obtain technical achievements such as new green technologies or  
 340 productions (Zhu et al., 2021). Therefore, the input variables in this stage mainly  
 341 contain R&D capital and R&D personnel, and this study takes the full-time equivalent  
 342 of R&D personnel and the internal R&D expenditure of industrial firms as proxy  
 343 variables (Jiang et al., 2021); the output variables in this stage mainly include technical  
 344 achievements such as new technologies or products, and this research takes the number  
 345 of patent applications and the number of valid invention patents of industrial firms as  
 346 proxy variables.

347 **(2) The green achievement transformation stage**

348 In the green achievement transformation stage, the R&D achievements are  
349 expected to transform into economic and environmental performances through a series  
350 of production practices (Tang et al., 2020). Therefore, the inputs in this stage mainly  
351 include two parts: R&D achievement obtained in the upper stage and energy  
352 consumption in the production practices (Tian and Lin, 2018). This research takes the  
353 number of patent applications, the number of valid invention patents, and the energy  
354 consumption of industrial firms as proxy variables. Moreover, the output variables in  
355 this stage can be divided into economic and environmental benefits. The economic  
356 benefit is considered as desirable output, taking the sales revenue of new products as  
357 proxy variable. To reflect the environment-friendly characteristics and pollution control  
358 role of green innovation, this study takes comprehensive index of environmental  
359 pollution as evaluation index. Specifically, this index is measured by the entropy  
360 method based on the pollution emission indicators (industrial waste water discharge  
361 amount, industry SO<sub>2</sub> emissions quantity, and the quantity of industrial solid waste  
362 generation)

363 The descriptive statistics in the efficiency evaluation model are shown in Table 1.

364 Table 1. Descriptive statistics in the evaluation model

<b>Variable</b>	<b>Units</b>	<b>Mean</b>	<b>S. D.</b>	<b>Min.</b>	<b>Max.</b>
R&D personnel	People	64960	98290.93	85	642490
Internal R&D expenditure	10 thousand	2345785	3649055	1356	23148566
Number of patent applications	Item	15474	30743.68	5	272616
Number of valid invention patents	Item	13828	36019	7	375515
Energy consumption	10 thousand Ton	13339	8422.19	822	41390
The sales revenue of new products	10 thousand Yuan	37489270	59469617	85659	4.3E+08
Environmental pollution comprehensive index	Non-dimensional	151647	107745	2462	473402

365 **3.2.2 Variable selection in the regression model**

366 **(1) Explained variable**

367 In the Tobit regression model, the overall and staged efficiency of green innovation  
368 evaluated by the Network SBM method is taken as the explained variables.

369 **(2) Explanatory variable**

370 *i. Local environmental regulation*

371 In this research, environmental regulation (ER) is considered an explanatory  
372 variable. The ER mainly restricts pollution emission and diffusion in the production  
373 process of firms through mandatory means such as pollution emission standards (Guo  
374 and Yuan, 2020). According to the research of Song et al. (2020b) and Wu et al. (2020),  
375 this study uses three indicators of the treatment rate of industrial waste water, industry  
376 SO<sub>2</sub> removal rate, and comprehensive utilization rate of industrial solid waste to  
377 construct the comprehensive evaluation indicator of ER. The process of calculation is  
378 just as follows.

379 First, three indicators are standardized, respectively.

380 
$$Pt_{i,j}^s = \frac{Pt_{i,j}}{\frac{1}{n} \sum_i Pt_{i,j}} \quad (\text{Formula 1})$$

381 Where,  $Pt_{i,j}$  represents the  $j$  indicator in the  $i$  province ( $i=1,2, 3, \dots,30; j=1,2,3$ ).

382 The higher the value of  $Pt_{i,j}^s$ , the higher the treatment capacity of  $j$  environmental  
383 pollutant in the  $i$  province.

384 Secondly, this research adopts the weighted average to calculate the intensity of  
385 ER at the province level based on the standardized treatment capacity of the  
386 aforementioned pollutants. A higher value refers to the stronger intensity of ER. The

387 details are as follows.

$$388 \quad ER_i = \frac{1}{3} \sum_{j=1}^3 Pt_{i,j}^s \quad (\text{Formula 2})$$

389 **ii. Neighborhood environmental regulation**

390 Before the measure strategic synergy of local-neighborhood ERs, it is the  
 391 precondition of evaluating the intensity of neighborhood ER. Referring to the method  
 392 of Li et al. (2011), this study uses the spatial weight matrix combining geographic and  
 393 economic distance to evaluate the intensity of neighborhood ER. The expression of this  
 394 matrix is shown as follows:

$$395 \quad W = W_d \times W_e = \begin{pmatrix} 0 & \frac{1}{d_{1,2}} & \cdots & \frac{1}{d_{1,n}} \\ \frac{1}{d_{2,1}} & 0 & \cdots & \frac{1}{d_{2,n}} \\ \vdots & \vdots & \ddots & \vdots \\ \frac{1}{d_{n,1}} & \frac{1}{d_{n,2}} & \cdots & 0 \end{pmatrix} \times \text{diag} \left( \frac{\bar{Y}_1}{\bar{Y}}, \frac{\bar{Y}_2}{\bar{Y}}, \dots, \frac{\bar{Y}_n}{\bar{Y}} \right) \quad (\text{Formula 3})$$

396 where,  $W_d$  is geographic distance spatial weight matrix. The element of  $W_d$  is  $w_{hi}$ ,  
 397 and  $w_{hi} = 1/d_{hi}$ .  $d_{hi}$  is the straight-line distance between province  $h$  and province  $i$ . is  
 398 the economic distance spatial weight matrix.  $\bar{Y}_i$  is the average value of per capita GDP  
 399 of province  $i$  in the sample period, and  $\bar{Y} = 1/(t_1 - t_0 + 1) \sum_{i=1}^n \sum_{t_0}^{t_1} Y_{i,t}$  is the average  
 400 of the per capita GDP in the sample period.

401 Based on the above, the neighborhood ER can be measured as  $NER_{it} = W \times ER_{it}$ .

402 **iii. Strategic synergy of local-neighborhood environmental regulation**

403 To measure the strategic synergy of local-neighborhood environmental regulations  
 404 (SSER), this study adopts the profile-deviation model from the view of strategic  
 405 synergy. Conceptually, the strategic synergy reflects the state of consistency between  
 406 local and neighborhood ERs, the higher the degree of consistency, the higher the degree

407 of strategic synergy. The profile-deviation model is used to estimate the consistency of  
408 ERs. That is,

$$409 \quad SSE_{it} = 1 - \sqrt{(ER_{it}^s - NER_{it}^s)^2} \quad (\text{Formula 4})$$

410 where, the superscript  $s$  of  $ER_{it}^s$  and  $NER_{it}^s$  implies that the variables have been  
411 standardized.

### 412 (3) Mediator

413 Generally, the measurement indicator of industrial transfer can be distinguished as  
414 absolute and relative (Zhang et al., 2020). Considering the data availability, this  
415 research adopts the relative indicator to represent the degree of industrial transfer in a  
416 region. The industrial transfer behavior of firms will increase the number of firms in  
417 transfer-taking regions and decrease the number of firms in transfer-out regions (Song  
418 et al., 2020a). Therefore, this research adopts the proportion of the number of firms of  
419 industrial firms in each province in the number of firms of national industrial firms to  
420 measure the industrial transfer behavior of industrial firms. The detail is as follows.

$$421 \quad IT_{i,t} = \frac{\text{The number of firms}_{i,t}}{\sum_{i=1}^{30} \text{The number of firms}_{i,t}} \quad (\text{Formula 5})$$

422 The decrease of  $IT_{i,t}$  means that industrial firms of province  $i$  transfer to other regions  
423 in the year of  $t$ .

### 424 (4) Control variable

425 This study comprehensively considers the factors that possibly affect green  
426 innovation, and uses the following variables to assure the explanatory power of the  
427 regression mode. *Education level* (EL): this study uses the ratio of the number of people  
428 with a high school degree to the total population to measure the education level (Deng

429 et al., 2012); *Freight volume (FV)*: The logarithm of total freight volume of railway,  
 430 highway, and waterway is used to measure the freight volume (Wu et al., 2021); *Trade*  
 431 *openness (TO)*: this study uses the logarithm of the import and export volume to  
 432 measure the openness level (Cai et al., 2016); *Economy development level (EDL)*: the  
 433 logarithm of GDP per capita is used to measure the economic development level (Peng,  
 434 2020); *Urbanization rate (UR)*: the rate of urban population to total population is  
 435 employed to evaluate the urbanization rate (Song et al., 2021).

436 The descriptive statistics in the regression model are shown in Table 2.

437 Table 2. Descriptive statistics in the regression model

Variable	Abbr.	Obs.	Mean	S. D.	Min	Max
Green innovation efficiency	GIE	450	0.425	0.207	0.073	1
Green R&D efficiency	GRDE	450	0.478	0.245	0.089	1
Green achievement transformation efficiency	GATE	450	0.434	0.313	0.018	1
Local environmental regulation	ER	450	1	0.194	0.243	1.474
Neighborhood environmental regulation	NER	450	0.001	0.001	0.001	0.003
Strategic synergy of environmental regulations	SSER	450	0.647	0.195	0.102	1
Industrial transfer	IT	450	0.033	0.037	0.001	0.154
Education level	EL	450	0.001	0.001	0	0.003
Freight volume	FV	450	11.367	0.862	8.827	12.981
Trade openness	TP	450	6.209	1.446	2.079	9.880
Economy development level	EDL	450	10.461	0.654	8.528	12.009
Urbanization rate	UR	450	0.540	0.139	0.269	0.896

### 438 3.3 Methods

#### 439 3.3.1 Network Slack-based measure model

440 The traditional DEA method considers the green innovation activity as an  
 441 unobservable black box. When measuring innovation efficiency, it does not regard the  
 442 inner structure of innovation activities, nor the innovation resource allocation in two  
 443 stages, so it cannot reflect the actual situation of innovation activities (Zhang et al.,  
 444 2021). In fact, innovation activities are a complex system composed of many

445 interconnected sub-decision-making units (Sub-DMUs) (Färe et al., 2007). In addition,  
446 the most of traditional DEA models are radial-based models, which assume the inputs  
447 and output change in the same proportion. It does not accommodate the slack inputs  
448 and outputs (slack means input excesses or output shortages), thus, these methods do  
449 not provide an accurate efficiency evaluation (Keskin, 2021).

450 To solve the above problems of the traditional DEA, according to the study of Tone  
451 and Tsutsui (2010), this study sets the Network Slack-based measure (SBM)  
452 considering the undesirable outputs to evaluate the overall efficiency and staged  
453 efficiency of green innovation of industrial firms. Unlike the traditional DEA model,  
454 this method considers the relationship between Sub-DMUs and introduces the  
455 intermediate inputs that cannot be dealt with by the traditional DEA method when  
456 evaluating innovation efficiency. Moreover, as a non-radial model, the Network SBM  
457 provides means to evaluate the efficiency together with the slack value of each input  
458 and output (Zhang et al., 2021). To sum up, compare with traditional DEA, the network  
459 SBM solves the slack problem that cannot be dealt with by the traditional method and  
460 has more discriminatory power to evaluate the efficiency of DMUs.

461 Suppose there are  $J$  DMUs ( $J=1, 2, 3, \dots, j$ ), with each having two Sub-DMUs.  
462 Each DMU has five factors:  $A$  inputs ( $A=1, 2, 3, \dots, a$ ),  $M$  intermediate outputs ( $M=1,$   
463  $2, 3, \dots, m$ ),  $B$  intermediate inputs ( $B=1, 2, 3, \dots, b$ ),  $N$  desirable outputs ( $N=1, 2, 3, \dots,$   
464  $n$ ), and  $Q$  undesirable outputs ( $Q=1, 2, 3, \dots, q$ ).

465 The overall efficiency of DMU can be evaluated as follows:

466 
$$\rho = \min \frac{w^1 \left[ 1 - \frac{1}{A} (\sum_{a=1}^A \frac{s_a^-}{x_{ao}^1}) \right] + w^2 \left[ 1 - \frac{1}{B} (\sum_{b=1}^B \frac{s_b^-}{x_{bo}^2}) \right]}{w^1 \left[ 1 + \frac{1}{M} (\sum_{m=1}^M \frac{s_m^+}{y_{mo}^1}) \right] + w^2 \left[ 1 + \frac{1}{N+Q} (\sum_{n=1}^N \frac{s_n^+}{y_{no}^2} + \sum_{q=1}^Q \frac{s_q^-}{y_{qo}^2}) \right]} \quad (\text{Formula 6})$$

467 **s. t.**

468 
$$\sum_{a=1}^A \lambda_j^1 \times x_{aj} + s_a^- = x_{ao}$$

469 
$$\sum_{m=1}^M \lambda_j^1 \times y_{mj} - s_m^+ = y_{mo}$$

470 
$$\sum_{b=1}^B \lambda_j^2 \times x_{bj} + s_b^- = x_{bo}$$

471 
$$\sum_{n=1}^N \lambda_j^2 \times y_{nj} - s_n^+ = y_{no}$$

472 
$$\sum_{q=1}^Q \lambda_j^2 \times y_{qj} + s_q^- = y_{qo}$$

473 
$$\lambda_j^1 \geq 0, \lambda_j^2 \geq 0, j = 1, 2, \dots, J$$

474 
$$s_a^- \geq 0, a = 1, 2, \dots, A$$

475 
$$s_m^+ \geq 0, m = 1, 2, \dots, M$$

476 
$$s_b^- \geq 0, b = 1, 2, \dots, B$$

477 
$$s_n^+ \geq 0, n = 1, 2, \dots, N$$

478 
$$s_q^- \geq 0, q = 1, 2, \dots, Q$$

479 where,  $x_a^1$  and  $x_b^2$  are input and intermediate input;  $y_m^1$  is intermediate output,  $y_n^2$  is  
 480 desirable output,  $y_q^2$  is undesirable output;  $w^1$  and  $w^2$  are the weight for each Sub-  
 481 DMU, and  $w^1 + w^2 = 1$ ;  $\lambda_j$  represents the weight for inputs and outputs in each Sub-  
 482 DMUs;  $s_a^-$ ,  $s_m^+$ ,  $s_b^-$ ,  $s_n^+$ ,  $s_q^-$  are slacks denoting input excess, intermediate output  
 483 shortfall, intermediate input excess, desirable output shortfall, and undesirable output  
 484 excess.

485 The efficiency of Sub-DMU can be evaluated by  $\rho^1$  and  $\rho^2$ , calculated as Formula  
 486 2 and Formula 3.

487 
$$\rho^1 = \min \frac{1 - \frac{1}{A} \sum_{a=1}^A \frac{s_a^-}{x_{ao}^1}}{1 + \frac{1}{M} \sum_{m=1}^M \frac{s_m^+}{y_{mo}^1}} \quad (\text{Formula 7})$$

488 
$$\rho^2 = \min \frac{1 - \frac{1}{B} \sum_{b=1}^B \frac{s_b^-}{x_{bo}^2}}{1 + \frac{1}{N+Q} (\sum_{n=1}^N \frac{s_n^+}{y_{no}^2} + \sum_{q=1}^Q \frac{s_q^-}{y_{qo}^2})} \quad (\text{Formula 8})$$

489

### 490 3.3.2 Tobit regression model

#### 491 (1) Basic regression model

492 This research adopts the Tobit regression model to examine the roles of local  
 493 environmental regulation (ER) and strategic synergy of local-neighborhood  
 494 environmental regulations (SSER), considering it has the advantage when the explained  
 495 variable is restricted. The particularity of this method is consistent with characteristics  
 496 of green innovation efficiency between 0 and 1, as evaluated by the SBM method. The  
 497 basic regression model is constructed as follows:

498 
$$GIE_{i,t} = \beta_0 + \beta_1 ER_{i,t} + \beta_2 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 9})$$

499 In this model,  $GIE_{i,t}$  reflects the green innovation efficiency of industrial firms in  
 500 province  $i$  in the year of  $t$ .  $ER_{i,t}$  refers to ER in province  $i$  in the year of  $t$ .  $X$  represents  
 501 the control variables.  $\varepsilon_{i,t}$  is the random error.

502 Moreover, this study constructs a non-linear model to examine the influence of  
 503 SSER on green innovation efficiency. The Formula is shown in Formula 10.

504 
$$GIE_{i,t} = \beta_0 + \beta_1 SSER_{i,t} + \beta_2 SSER_{i,t}^2 + \beta_3 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 10})$$

#### 505 (2) The test of mediation effect

506 To further verify the influence mechanism of local ER and SSER on green  
 507 innovation efficiency from the Porter hypothesis and pollution haven hypothesis, this

508 study takes industrial transfer (IT) as a mediator and adopts the causal step approach to  
 509 test the mediation effect. The test models are shown in following

510 Formulas (11), (12), and (13) are used to analyze the mediation effect of industrial  
 511 transfer between local ER and green innovation efficiency. According to the causal step  
 512 approach, Formula (11) aims to test the total effect of the explanatory variable on the  
 513 explained variable, if the  $\beta_1$  is significant, the total effect of the explanatory variable  
 514 also significant; Formula (12) mainly examines the significance of  $\alpha_1$ , if significant, go  
 515 to the next step; Formula (13) aims to analyze the significance of  $\gamma_1$  and  $\gamma_2 \cdot \gamma_2$   
 516 significant means that the mediation effect exists. The significance of  $\gamma_1$  determines the  
 517 type of mediating effect, if significant, the mediation variable plays a partial mediation  
 518 role and the proportion of mediation effect is  $\frac{\alpha_1 \times \gamma_2}{\beta_1}$ , if not significant, the mediation  
 519 variable plays a full mediation role.

520 There is also a special case where the sign of  $\alpha_1 \times \gamma_2$  and  $\beta_1$  is opposite, meaning  
 521 that the mediating variable plays a suppression effect on the relationship between  
 522 explanatory and explained variables (MacKinnon et al., 2000), and the proportion of  
 523 suppression effect is  $\left| \frac{\alpha_1 \times \gamma_2}{\beta_1} \right|$ .

$$524 \quad GIE_{i,t} = \beta_0 + \beta_1 ER_{i,t} + \beta_2 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 11})$$

$$525 \quad IT_{i,t} = \alpha_0 + \alpha_1 ER_{i,t} + \alpha_2 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 12})$$

$$526 \quad GIE_{i,t} = \gamma_0 + \gamma_1 ER_{i,t} + \gamma_2 IT_{i,t} + \gamma_3 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 13})$$

527 Formulas (14), (15), and (16) are used to analyze the mediation effect of industrial  
 528 transfer between SSER and green innovation efficiency. Considering the non-linear  
 529 effect of SSER, the test approach mediation effect is slightly different from Formula

530 (11) to Formula (13) (Hayes and Preacher, 2010). Formula (14) aims to test the  
531 significance of  $\beta_2$ , if significant, the non-linear total effect of explanatory variable also  
532 significant; Formula (15) examine the significant of  $\alpha_1$ ; Formula (16) mainly tests the  
533 significance of  $\gamma_2$  and  $\gamma_3$ , if  $\gamma_3$  is significant, the mediation effect exists. The  
534 significance of  $\gamma_2$  also determines the type of mediating effect. If partial mediation  
535 effect, the proportion is  $\frac{\alpha_1 \times \gamma_2}{\beta_1 + \beta_2 SSER}$ , it can be seen from this that if the total effect is  
536 nonlinear, the proportion of the mediation effect is not a constant, but a variable that  
537 changes with the change of the explanatory variable.

538 Also, if the mediator plays a suppression role, the proportion is  $\left| \frac{\alpha_1 \times \gamma_2}{\beta_1 + \beta_2 SSER} \right|$ .

539 
$$GIE_{i,t} = \beta_0 + \beta_1 SSER_{i,t} + \beta_2 SSER_{i,t}^2 + \beta_3 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 14})$$

540 
$$IT_{i,t} = \alpha_0 + \alpha_1 SSER_{i,t} + \alpha_2 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 15})$$

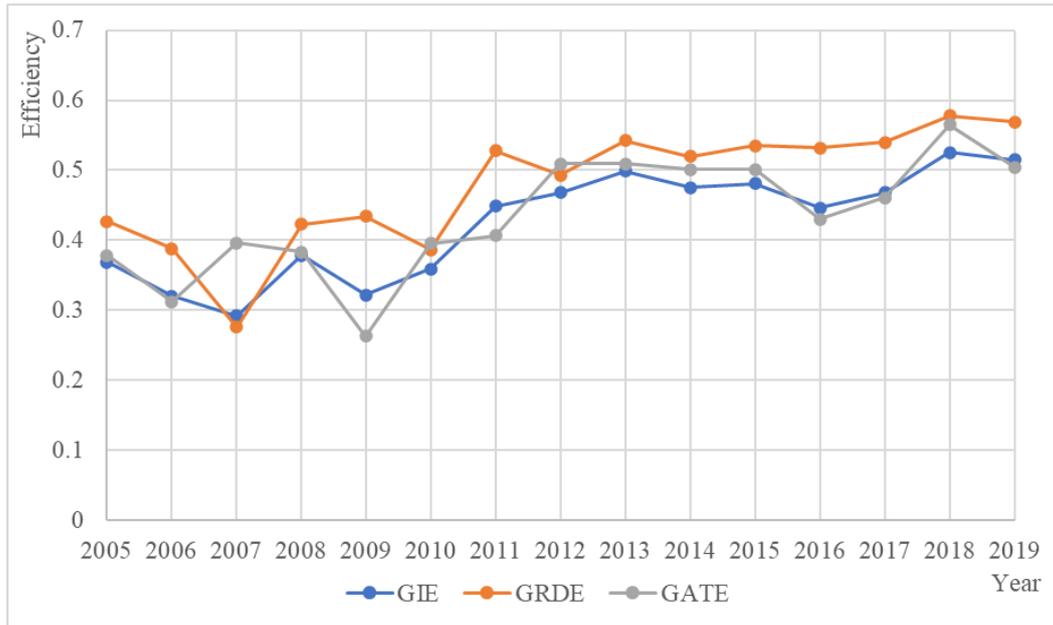
541 
$$GIE_{i,t} = \gamma_0 + \gamma_1 SSER_{i,t} + \gamma_2 SSER_{i,t}^2 + \gamma_3 IT_{i,t} + \gamma_4 X_{i,t} + \varepsilon_{i,t} \quad (\text{Formula 16})$$

542

## 543 **4. Results**

### 544 **4.1 Evaluation results of green innovation efficiency of industrial firms**

545 Based on the constructed network SBM model, this study used Lingo 17.0  
546 software to evaluate the overall and staged efficiency of green innovation in China's  
547 industrial firms from 2005 to 2019. The evaluation results are shown in Figure 3 and  
548 Table A1 (in the Appendix section). Besides, to comprehensively reflect the regional  
549 difference in innovation efficiency, this study divided the samples into three regions of  
550 eastern, central, and western regions. The green innovation efficiency of these regions  
551 is presented in Figure 4.



552

553 Figure 3. The overall and staged efficiency of green innovation of industrial firms

554 On the whole, the overall and staged efficiency of green innovation show an  
 555 upward trend in fluctuations in the sample period. According to the changing trend of  
 556 efficiency, this study divided the sample period into two stages, that is, 2005-2011 and  
 557 2012-2019. First, from 2005 to 2011, the overall and staged efficiency show greatly  
 558 fluctuated, and the GIE and GRDE reach the lowest value in 2007 (0.292 and 0.276,  
 559 respectively); Secondly, starting from 2012, the overall and staged efficiency begin to  
 560 gradually increase, and reach the highest value in 2018 (0.525, 0.578 and 0.565,  
 561 respectively). Although the overall and staged efficiency of green innovation activities  
 562 show an upward trend in recent years, it still has great potential for improvement,  
 563 especially, in green achievement transformation efficiency.

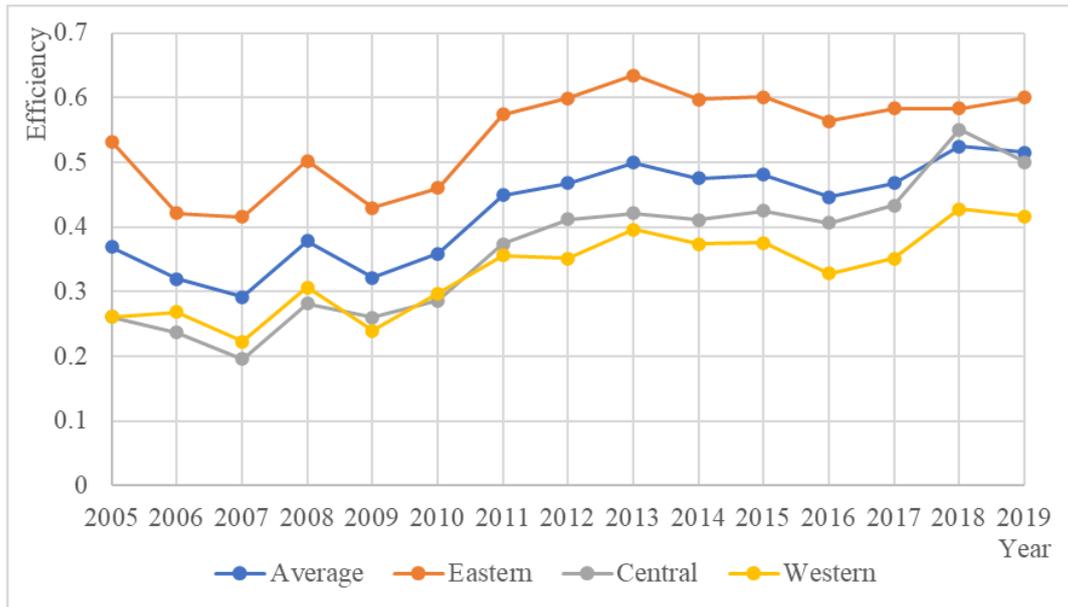


Figure 4. The GIE of industrial firms in different regions

Moreover, the green innovation efficiency reflects a significant regional difference, as shown in Figure 4. Specifically, the innovation efficiency of different regions shows the “the east > the center > the west” trend. This finding certainly agrees with reality. The possible reason is that the provinces in the central and western regions lag far behind the provinces in the eastern region in terms of economic development, infrastructure construction, human capital level, and good innovation policy, which cannot attract skilled talent and qualified firms, lead to lower innovation efficiency. Also, it can be seen that the innovation efficiency of each region has an overall increasing trend, but still has huge room for improvement.

## 4.2 Regression results

### 4.2.1 The results of the basic regression model

To examine the influence of local environmental regulation (ER) and strategic synergy of local-neighborhood environmental regulations (SSER) on the green

580 innovation efficiency of industrial firms, this study utilized the Tobit regression model  
 581 to empirically analyze. The Stata 16.0 software is used in this process. The regression  
 582 results are reported in Table 3. It can be seen that the LR  $\chi^2$  of all models is significant  
 583 at 99%, implying that these models meet the requirement of the significance test.

584 Table 3. The analysis results of the Tobit regression model

Variable	GIE	GRDE	GATE	GIE	GRDE	GATE
ER	0.10185** (2.25)	0.16000** (2.24)	0.02639 (0.32)	-	-	-
SSER	-	-	-	-0.56573*** (-3.12)	-0.52625* (-1.80)	-0.86697*** (-2.62)
SSER <sup>2</sup>	-	-	-	0.37213** (2.65)	0.31312 (1.39)	0.61424** (2.37)
Cons_	1.32444*** (3.23)	1.81211*** (2.74)	0.35363 (0.38)	1.32222*** (3.23)	1.88559*** (2.82)	0.50587 (0.64)
Control variable	Yes	Yes	Yes	Yes	Yes	Yes
Time-fixed effect	Yes	Yes	Yes	Yes	Yes	Yes
LR $\chi^2$	321.84***	157.08***	160.39***	333.71***	157.16***	169.55***
Likelihood	334.93	92.06	22.94	338.68	92.46	26.61

585 Note: \*, \*\*, and \*\*\* represent the 10%, 5%, and 1% significance levels, respectively.

586 As the Table 3, the local ER has a significant and positive influence on green  
 587 innovation ( $\beta = 0.10185$ ,  $p < 0.05$ ), which supports Hypothesis 1. Specifically, the  
 588 efficiency of green R&D stage also affected by local ER ( $\beta = 0.16000$ ,  $p < 0.05$ ), but  
 589 the efficiency of green achievement transformation stage not ( $\beta = 0.02639$ ,  $p > 0.10$ ).

590 In addition, the SSER has a U-shaped effect on green innovation, which supports  
 591 Hypothesis 2. Specifically, the impact of SSER on the efficiency of the green R&D  
 592 stage is negative linear and the efficiency of the green achievement transformation stage  
 593 is U-shaped.

594

595 **4.2.2 Robustness analysis**

596 To ensure the robustness of the research results, this study replaced the panel Tobit  
 597 regression model with OLS regression to re-estimate Formula 9 and Formula 10. The  
 598 estimation results are reported in Table 4. It can be found from re-regression results by  
 599 the OLS method, the coefficients of the main explanatory variables are similar to  
 600 estimation results analyzed by the panel Tobit regression model, except for the slight  
 601 difference in the size and significance of coefficients. It implies that the re-estimation  
 602 results are strong robustness.

603 Table 4. The results of the robustness analysis

Variable	GIE	GRDE	GATE	GIE	GRDE	GATE
ER	0.11281*** (2.56)	0.14970** (2.32)	0.02643 (0.37)	-	-	-
SSER	-	-	-	-0.60053*** (-3.31)	-0.54851*** (-2.06)	-0.78022*** (-2.69)
SSER <sup>2</sup>	-	-	-	0.39257*** (2.78)	.33537 (1.62)	0.54469*** (2.42)
Cons_	1.35077*** (3.38)	1.78865*** (3.00)	0.24043 (0.37)	1.34113*** (3.38)	1.90866 (3.21)	0.27968 (0.43)
Control variable	Yes	Yes	Yes	Yes	Yes	Yes
Time-fixed effect	Yes	Yes	Yes	Yes	Yes	Yes
Within R <sup>2</sup>	0.408	0.293	0.245	0.447	0.284	0.261

604 Note: \*, \*\*, and \*\*\* represent the 10%, 5%, and 1% significance levels, respectively.

605

606 **4.3 Analysis of influence mechanism**

607 Although the above estimation results show that local environmental regulation  
 608 (ER) can greatly improve the green innovation efficiency of industrial firms, the  
 609 pollution haven hypothesis reveals another possible choice for the firm facing strict ER,  
 610 that is, transferring into other regions with a loose policy environment. Thus, this study  
 611 took the industrial transfer as the mediator to examine the impact mechanism of local

612 ER on green innovation activities of industrial firms. Further, as an efficient tool to  
613 promote green innovation under the context of Chinese-style decentralization, the  
614 SSER is also discussed as the influence channel for enhancing innovation efficiency in  
615 this section. The regression results are shown in Table 5.

Table 5. Analysis of impact mechanism: The mediating role of industrial transfer

	IT		GIE		GRDE		GATE	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	
ER	-0.00471*	0.10185**	0.10740**	0.16000**	0.16873**	0.02639	0.02605	
	(-1.74)	(2.25)	(2.38)	(2.24)	(2.37)	(0.32)	(0.32)	
IT	-	-	1.02851*	-	1.94531**	-	-0.06373	
			(1.79)		(1.99)		(-0.06)	
Control variable	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Time-fixed effect	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
LR $\chi^2$	184.46***	321.84***	328.57***	157.08***	162.27***	160.39***	160.37***	
Log Likelihood	1590.94	334.93	336.54	92.06	94.08	22.94	22.94	
	IT		GIE		GRDE		GATE	
	(8)	(9)	(10)	(11)	(12)	(13)	(14)	
SSER	0.00442*	-0.56573***	-0.60745***	-0.52625*	-0.58677**	-0.86697***	-0.87548***	
	(1.79)	(-3.12)	(-3.34)	(-1.80)	(-1.99)	(-2.62)	(-2.63)	
SSER <sup>2</sup>	-	0.37213**	0.39684***	0.31312	0.34901	0.61424**	0.61918**	
		(2.65)	(2.83)	(1.39)	(1.55)	(2.37)	(2.39)	
IT	-	-	1.21732**	-	2.05967**	-	0.28475	
			(2.16)		(2.17)		(0.26)	
Control variable	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Time-fixed effect	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
LR $\chi^2$	184.78***	333.71***	343.48***	157.16***	163.41***	169.55***	169.74***	
Log Likelihood	1591.03	338.68	341.01	92.46	94.83	26.61	26.65	

619 It can be clearly seen from Column (1) in Table 5, the local ER has a significant  
620 and negative influence on industrial transfer (into other regions). In other words, facing  
621 strict local regulation, many firms may choose to transfer to other regions to avoid more  
622 environmental governance costs. Column (2) in Table 5 reflects the total effect of local  
623 ER on green innovation efficiency. Column (3) in Table 5 shows the positive influence  
624 of local ER and industrial transfer (transfer into local).

625 Integrating of results shown in Columns (1) to (3) in Table 5, it can be found that  
626 the industrial transfer plays a partial mediation role in the local ER and green innovation  
627 efficiency, and the proportion of mediation effect on total effect is 4.76%. It supports  
628 Hypothesis 3. That is, the influence of local ER can be divided into two aspects, on the  
629 one hand, the local ER can exert direct pressure on the firm to improve its innovation,  
630 on the other hand, it can also indirectly inhibit efficiency improvement by promoting  
631 industrial transfer (into the neighborhood) of local firms. The case (direct influence is  
632 positive but indirect influence is negative) is also known as the suppressing effect. This  
633 finding verifies that the Porter effect and pollution haven effect co-exist in China market.

634 Moreover, Column (8) in Table 5 reflects the positive role of the strategic synergy  
635 of local-neighborhood environmental regulations (SSER) on industrial transfer (into the  
636 neighborhood). Column (9) in Table 5 reflects that the total effect of SSER on green  
637 innovation efficiency is U-shaped, which verifies Hypothesis 2. Column (10) in Table  
638 5 shows the positive impact of industrial transfer and the U-shaped impact of strategic  
639 synergy on green innovation efficiency.

640 Integrating the results shown in Column (8) to (10) in Table 5, it can be clearly

641 found that the SSER not only directly improves the green innovation efficiency but also  
642 indirectly enhance efficiency by inhibiting the firm's behavior transferring into other  
643 areas with loose ER. This finding confirms Hypothesis 4, indicating that when local  
644 and neighboring ERs tend to be consistent, firms will not choose to transfer into the  
645 neighborhood to avoid local ER. In addition, due to the total effect of SSER being non-  
646 linear, the proportion of the mediation effect of the industrial transfer is not constant  
647 but varies with the degree of strategic synergy.

648 In addition, Columns (1), (4), and (5) in Table 5 show the mediation role of  
649 industrial transfer between local ER and green R&D efficiency but are not hypothesized.  
650 According to Columns (1), (6), and (7) in Table 5, the mediator of industrial transfer  
651 between local regulation and green achievement transformation efficiency is not  
652 significant. From Columns (8), (11), and (12) in Table 5, this study finds that the total  
653 and direct effect of SSER on green R&D efficiency is linear and negative, but the  
654 indirect effect is positive. Finally, Columns (8), (13), and (14) in Table 5 reflect that the  
655 indirect effect of strategic synergy on green achievement transformation efficiency is  
656 not significant, but the direct effect.

657

## 658 **5. Discussion**

### 659 **5.1 Green innovation efficiency of industrial firms**

660 According to innovation chain theory, this study divided the firm's green  
661 innovation activities into the green R&D stage and green achievement transformation  
662 stage and used the data of Chinese industrial firms from 2015 to 2019 to evaluate the

663 efficiency of whole innovation activities and sub-stage. In this process, the network  
664 slack-based measure method considering undesirable output is used to evaluate  
665 efficiency. This study found some interesting and thought-provoking results.

666 First, this study found that although the green innovation efficiency of industrial  
667 firms shows an upward trend in fluctuations in the sample period, it still has great room  
668 for enhancement. This result is also supported by the study of Zhu et al. (2021). This  
669 finding reflects that the development modes of industrial firms are gradually being  
670 transformed into sustainable development (Gupta et al., 2021; Ogbeibu et al., 2022).  
671 For industrial firms, fulfilling environmental responsibilities and promoting green  
672 innovation are the key path to obtaining sustainable advantages in this era of serious  
673 environmental problems (Jabbour et al., 2015).

674 Second, industrial firms show weak achievement transformation capability, that is,  
675 the green achievement transformation efficiency is always low than the green R&D  
676 efficiency. This finding indicates that the low efficiency of the achievement  
677 transformation stage is the key factor in weakening the overall efficiency of green  
678 innovation activities. Moreover, this finding is different from (Wang et al., 2016) and  
679 (Wang et al., 2021). One possible reason is that the market maturity of new technologies  
680 and products is too low, and difficult to meet the practice demands of industrial firms.  
681 For industrial firms, pursuing economic benefit is a primary task in business activities,  
682 which results in they will not adopting technical achievements with higher practice  
683 costs, even though these achievements are very environmentally friendly (Tang et al.,  
684 2018).

685 Third, green innovation efficiency has significant regional differences, that is, the  
686 innovation efficiency of industrial firms in the eastern region is far higher than in the  
687 central and western regions. Generally, environmental preservation is related to  
688 regional economic development to some extent (Zhang and Li, 2021). For central and  
689 western regions with less developed industrial economies, the primary task of local  
690 government is developing the economy but not protecting the environment. Conversely,  
691 the eastern region has gone through a period of extensive economic development, and  
692 is now starting to improve environmental quality and reduce pollution emissions, and  
693 aim to realize the coordinated development of the economy and environment through  
694 adjusting the industrial structure and introducing green technology (Xie et al., 2017).

695

## 696 **5.2 The influence and mechanism of local environmental regulations on green** 697 **innovation efficiency**

698 Based on the results of efficiency evaluation, this study further examines whether  
699 local environmental regulation (ER) can improve the green innovation efficiency of  
700 industrial firms, and force firms to transfer into other regions with loose regulation  
701 employing the Tobit regression model.

702 First, in terms of total effect analysis, this study found that the local ER can  
703 improve the green innovation efficiency of industrial firms. This finding is consistent  
704 with Wang et al. (2022) and Luo et al. (2021). Given the mandatory nature of ER, firms  
705 must make changes such as technological innovation to reduce pollution (Cai and Ye,  
706 2022) and avoid administrative penalties (Guo and Yuan, 2020).

707           Second, in terms of indirect effect analysis, this study revealed that the local ER  
708 also plays a suppressing role in green innovation efficiency by forcing industrial firms  
709 to transfer to other regions with loose regulations. This finding has wide support for the  
710 pollution haven hypothesis, but also some unexpected findings. On the one hand, this  
711 finding implies that the local strict ER will cause some local firms to transfer to other  
712 regions, especially in neighboring regions with lower regulations, to avoid the  
713 additional environmental cost (Chen et al., 2019). For firms, the increasing strictness  
714 of local ER means that they will face additional expenses to control pollution emissions  
715 and implement green innovation (Zhao et al., 2020). This forces some weaker firms to  
716 choose industrial transfer. On the other hand, this finding also indicates the behaviors  
717 that firms located in other regions transfer into the local region are conducive to  
718 improving the green innovation efficiency of local industrial firms. According to  
719 innovation diffusion theory, green innovation largely depends on the exchange of  
720 knowledge, talents, and technologies (Wang and Yang, 2022). Therefore, a possible  
721 reason is that such industrial transfer behavior results in industrial agglomeration, and  
722 breaks the communication obstacle between firms, which in turn greatly reduces the  
723 innovation cost and enhances the innovation efficiency.

724

### 725 **5.3 The influence mechanism of strategic synergy between local-neighborhood** 726 **environmental regulations on green innovation efficiency**

727           Further, this study examined whether and how the strategic synergy between local-  
728 neighborhood environmental regulations (SSER) can improve the green innovation

729 efficiency of industrial firms based on the Tobit regression model. The results are novel  
730 and have been rarely discussed by prior literature.

731 First, in terms of total effect analysis, this study discerned the influence of SSER  
732 on the green innovation efficiency of industrial firms is U-shaped. It is in line with our  
733 conjecture, but not consistent with the conclusion of the study based on the game theory  
734 of Deng et al. (2019) that argued the influence of SSER on green innovation efficiency  
735 is expected as linear and positive. The results of this study can be explained by that  
736 SSER cannot emanate the selection effect like local ER to mask the low innovation  
737 efficiency caused by compliance cost in the short term, because the firm's behavior  
738 transferring into the neighborhood is restrained. Specifically, in the short term, firms  
739 cannot transfer to other regions when local and neighborhood ERs tend to be consistent,  
740 the high pollution governance cost of firms crowd out innovation expenditure and leads  
741 to inefficiency of innovation activities; in the long term, the SSER can emanate  
742 compensation effect for innovation activities of industrial firms to offset the additional  
743 cost, thus improve innovation efficiency.

744 Second, in terms of indirect effect analysis, this study revealed the influence  
745 mechanism of SSER on the green innovation efficiency of industrial firms. As expected,  
746 the influence of SSER on green innovation efficiency is partially mediated by inhibiting  
747 the behavior of firms transferring into other regions. On the one hand, the results  
748 indicate that the high level of SSER inhibits industrial transfer behavior (into the  
749 neighborhood) of firms because it cannot achieve the purpose of reducing the  
750 compliance cost of firms. On the other hand, the results confirm the behavior of firms

751 located in other regions transferring into the local region is a positive factor to improve  
752 the green innovation efficiency of local industrial firms. This also has been discussed  
753 in the last section from the perspective of industrial agglomeration.

754

## 755 **6. Conclusion, implications, and limitations**

### 756 **6.1 Main conclusion**

757 Although environmental regulation (ER) is an essential means to improve green  
758 innovation efficiency and realize sustainable development, it may not play the desired  
759 effect in the context of Chinese-style decentralization. Facing strict local ER, the firms  
760 can avoid this pressure by transferring to other regions with loose regulations. In this  
761 case, the strategic synergy between local-neighborhood environmental regulations  
762 (SSER) can be expected as an efficient tool to solve this environmental governance  
763 dilemma, despite little literature providing empirical evidence to confirm this view.

764 To fill the above knowledge gap, this study takes the Chinese industrial firms from  
765 2005 to 2019 as a typical research object and uses it to explore the role of SSER for  
766 industrial firms in improving green innovation efficiency. First, the network SBM  
767 method is used to evaluate the green innovation efficiency of industrial firms, the results  
768 show that the firm's innovation efficiency still has great room for improvement, and  
769 the inefficiency of the green achievement transformation stage is the internal cause for  
770 hindering innovation efficiency improvement. Second, the Tobit regression model is  
771 used to explore the role of local ER on the green innovation efficiency of industrial  
772 firms, the results show that although the total effect of local ER on innovation efficiency

773 is positive, the indirect effect of ER on innovation efficiency through industrial transfer  
774 is negative. That is, local ER can exert a negatively indirect effect on innovation  
775 efficiency by forcing industrial firms to transfer to other regions with loose policy  
776 environments. Finally, this study reveals that the SSER not only directly improves the  
777 firm's green innovation efficiency but also indirectly improves by inhibiting the  
778 behavior of industrial firms transferring into other regions.

## 779 **6.2 Theoretical contributions**

780 This study provides some theoretical contributions to existing literature. This study  
781 explores the effectiveness of the SSER in improving the green innovation efficiency of  
782 industrial firms, which is a helpful trial to extend the research field of the Porter  
783 hypothesis and the Pollution haven hypothesis. Theoretically, the SSER can effectively  
784 restrict industrial transfer even pollution transfer emanated by regional differences of  
785 ER, and promote firms to implement green innovation; but little research has hitherto  
786 analyzed the strategic synergy which leaves little understanding of its importance.  
787 Therefore, this study acknowledges the active role of local ER but also emphasizes that  
788 the strategic synergy between local and neighbor governments can play a more  
789 important effect. In this case, this study encourages further research to consider the role  
790 of the SSER, and develop further analysis.

## 791 **6.3 Managerial implications**

792 Moreover, this study also provides many practical implications to industry  
793 practitioners and policymakers. For industry practitioners, it is necessary to enhance the  
794 firm's achievement transformation capability. According to the results of this study, the

795 inefficiency of the green achievement transformation stage is the main reason for  
796 restricting the improvement of green innovation efficiency. Therefore, this study  
797 suggests industrial practitioners pay more attention to the management and  
798 transformation of technical achievements such as green products and technologies to  
799 overcome the above dilemma. On the one hand, industrial practitioners should deeply  
800 study the pain points and difficulties faced by the market and firm before formulating  
801 innovation plans, thus ensuring that their green innovation achievement meets the  
802 firm's actual needs. On the other hand, industrial practitioners should positively  
803 purchase the green technology that is needed in their production practice to reduce  
804 pollution emissions and energy consumption through technology trading platforms.

805 For local governments, it is suggested to increase the fiscal expenditures to  
806 promote firms implementing green innovation and construct technology trading  
807 platforms to accelerate the technology transaction and achievement transformation  
808 across firms. In addition, the policymakers of local governments should also  
809 continuously improve their environmental policy system to remedy market failures and  
810 force firms to enhance green innovation efficiency. For the central government, the  
811 environmental governance dilemma emanating from regional differences in ER  
812 seriously restricts the process of their sustainable development strategy. Therefore, it is  
813 suggested for policymakers of the central government construct a coordination  
814 mechanism involving multi-regional common environmental governance from a  
815 holistic perspective. Such as, promoting regional governments to sign cooperation  
816 agreements on collaborative environmental governance or establishing cooperative

817 institutions, focusing on forcing regional governments to jointly formulate ER to tackle  
818 cross-regional environmental pollution problems and improve the green innovation  
819 efficiency of industrial firms.

#### 820 **6.4 Limitations**

821 Inevitably, this study still has some limitations that could inspire future related  
822 studies. For instance, given the data availability, the choice of agent variable for  
823 industrial transfer is limited. With increasingly more firm statistical data to be released,  
824 the future study can integrate more accurate agent variables for industrial transfer into  
825 the empirical model for a more comprehensive and reasonable analysis. In addition,  
826 given the significant gaps in economic development across different cities within a  
827 province, the relationship between ER and green innovation activities of industrial  
828 firms may differ across cities. Therefore, it is significant and reasonable to discuss the  
829 relationship of these indicators for different cities when prefecture-level data become  
830 available. Comparing the use of province-level data, the use of prefecture-level data  
831 could enhance the explanatory power of the empirical model of the significant increase  
832 in sample size.

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## Appendix 1

Table A1. The evaluation results of green innovation efficiency of industry enterprise from 2005 to 2019

Regions	Provinces	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Beijing	0.6172	0.5643	1	0.9596	0.6858	0.7506	0.9230	1	1	0.9345	1	1	0.9231	1	1
	Tianjin	0.8675	0.5468	0.4172	0.7718	0.7074	0.732	0.7447	0.6558	0.7269	0.6901	0.6541	0.6636	0.5824	0.5867	0.621
	Hebei	0.2239	0.1833	0.1544	0.2267	0.1872	0.1821	0.2781	0.3211	0.3537	0.3291	0.3280	0.3172	0.3139	0.4618	0.4311
	Liaoning	0.2561	0.1866	0.1455	0.2331	0.2107	0.2376	0.3449	0.3955	0.4691	0.4411	0.4348	0.3614	0.3656	0.5467	0.4557
	Shanghai	0.8090	0.5185	0.4191	0.6235	0.7554	0.6976	0.8533	0.8416	0.8566	0.8370	0.7430	0.7291	0.7810	0.7697	0.8049
	Jiangsu	0.3795	0.2996	0.2454	0.4049	0.3172	0.3876	0.6079	0.6434	0.6292	0.6909	0.6392	0.5796	0.5838	0.6115	0.5567
Eastern	Zhejiang	0.4820	0.4072	0.3931	0.5571	0.6112	0.4372	0.697	0.8214	0.7649	0.6731	0.6384	0.5329	0.5453	0.6142	0.6059
	Fujian	0.5233	0.3523	0.2560	0.3743	0.2643	0.303	0.4312	0.4276	0.4236	0.3946	0.3978	0.3764	0.3991	0.4051	0.3905
	Shandong	0.3825	0.3227	0.2628	0.3034	0.2509	0.3783	0.4367	0.4928	0.5136	0.5105	0.4727	0.4215	0.4589	0.4353	0.4375
	Guangdong	0.5760	0.4140	0.3680	0.5066	0.6305	0.5309	0.6739	0.7186	0.7525	0.6759	0.8022	0.7919	1	1	1
	Guangxi	0.2726	0.2567	0.3268	0.3784	0.2700	0.3064	0.329	0.4126	0.5927	0.4382	0.5161	0.4734	0.5032	0.5673	0.4617
	Hainan	1	1	1	0.6880	0.2687	0.5761	0.5667	0.4532	0.5252	0.5485	0.5818	0.5216	0.5393	0.4174	0.4363
	<i>Average</i>	<i>0.5325</i>	<i>0.4210</i>	<i>0.4157</i>	<i>0.5023</i>	<i>0.4299</i>	<i>0.4600</i>	<i>0.5739</i>	<i>0.5986</i>	<i>0.6340</i>	<i>0.5970</i>	<i>0.6007</i>	<i>0.5641</i>	<i>0.5830</i>	<i>0.5833</i>	<i>0.6001</i>

	Shanxi	0.1716	0.1409	0.1347	0.1773	0.1495	0.1649	0.2244	0.2848	0.3323	0.2429	0.2559	0.2805	0.2645	0.4643	0.3821
	Inner Mongolia	0.2420	0.2116	0.1452	0.1703	0.1378	0.1528	0.1643	0.1999	0.2378	0.1884	0.2000	0.1782	0.2364	0.3732	0.3228
	Jilin	0.2930	0.3581	0.3332	0.4536	0.4396	0.3038	0.5403	0.577	0.3589	0.4038	0.3847	0.4248	0.4772	0.7400	0.8175
	Heilongjiang	0.2139	0.1786	0.1502	0.1936	0.1987	0.1714	0.1949	0.2264	0.2816	0.2532	0.2684	0.2534	0.2371	0.3556	0.3578
Central	Anhui	0.3254	0.2541	0.2079	0.3662	0.2778	0.5855	0.6737	0.6713	0.6429	0.6555	0.6415	0.6270	0.6950	0.6967	0.6083
	Jiangxi	0.1757	0.1586	0.1351	0.1909	0.1194	0.1760	0.2688	0.4171	0.4361	0.4416	0.4559	0.4562	0.4858	0.6085	0.5209
	Henan	0.2571	0.2293	0.1963	0.2861	0.2346	0.2075	0.2941	0.3136	0.4113	0.4039	0.4109	0.3390	0.3888	0.5364	0.3822
	Hubei	0.2860	0.2199	0.2259	0.3604	0.2865	0.3273	0.4181	0.4442	0.4847	0.4908	0.5137	0.4983	0.5309	0.6483	0.5824
	Hunan	0.3810	0.3782	0.2350	0.3425	0.4971	0.4857	0.5846	0.5702	0.6064	0.6217	0.6933	0.5952	0.5806	0.5366	0.5284
	<i>Average</i>	<i>0.2606</i>	<i>0.2366</i>	<i>0.1960</i>	<i>0.2823</i>	<i>0.2601</i>	<i>0.2861</i>	<i>0.3737</i>	<i>0.4116</i>	<i>0.4213</i>	<i>0.4113</i>	<i>0.4249</i>	<i>0.4058</i>	<i>0.4329</i>	<i>0.551</i>	<i>0.5003</i>
	Chongqing	0.5646	0.5532	0.3277	0.4572	0.5809	0.8425	0.8279	0.5739	0.5787	0.6796	0.7043	0.5773	0.5575	0.4982	0.4812
	Sichuan	0.2986	0.2766	0.2321	0.3286	0.2697	0.2929	0.4461	0.4553	0.4858	0.4981	0.4933	0.4420	0.4673	0.4351	0.4493
	Guizhou	0.2217	0.2273	0.2360	0.3045	0.1814	0.2857	0.3758	0.3607	0.3856	0.3844	0.3519	0.3305	0.3051	0.3713	0.3483
Western	Yunnan	0.2588	0.4281	0.3458	0.3138	0.2280	0.2384	0.3338	0.3296	0.3869	0.3686	0.3512	0.3099	0.2894	0.3648	0.3350
	Shaanxi	0.2518	0.1706	0.1706	0.2263	0.2263	0.2432	0.3072	0.3093	0.3637	0.3083	0.2849	0.2712	0.3075	0.4017	0.4164
	Gansu	0.2313	0.1913	0.1793	0.2347	0.1609	0.2231	0.3073	0.3792	0.4094	0.3783	0.3171	0.2238	0.2871	0.3400	0.3746

Qinghai	0.2097	0.2788	0.2442	0.4713	0.1861	0.1011	0.0742	0.1076	0.1502	0.0730	0.1866	0.1993	0.3198	0.5669	0.4869
Ningxia	0.1648	0.1673	0.1053	0.2064	0.1849	0.2308	0.2670	0.3295	0.4120	0.3035	0.3427	0.2817	0.3047	0.4237	0.3493
Xinjiang	0.1435	0.1250	0.1672	0.2196	0.1395	0.2179	0.2685	0.3157	0.3892	0.3761	0.3555	0.3126	0.3248	0.4493	0.5116
<i>Average</i>	<i>0.2606</i>	<i>0.2687</i>	<i>0.2231</i>	<i>0.3069</i>	<i>0.2398</i>	<i>0.2973</i>	<i>0.3564</i>	<i>0.3512</i>	<i>0.3957</i>	<i>0.3744</i>	<i>0.3764</i>	<i>0.3276</i>	<i>0.3515</i>	<i>0.4279</i>	<i>0.4170</i>
<i>Average</i>	<i>0.3693</i>	<i>0.3200</i>	<i>0.2920</i>	<i>0.3777</i>	<i>0.3219</i>	<i>0.3590</i>	<i>0.4486</i>	<i>0.4683</i>	<i>0.4987</i>	<i>0.4745</i>	<i>0.4807</i>	<i>0.4457</i>	<i>0.4685</i>	<i>0.5250</i>	<i>0.5152</i>