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**“We learnt that being together would give us a voice”:  
Gender perspectives on the East Africa improved cookstove  
value chain**

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## “We learnt that being together would give us a voice”: Gender perspectives on the East Africa improved cookstove value chain

### Abstract

Improved cookstoves (ICS) have been promoted for several decades, with little success. Advocates looking to drive uptake encourage greater involvement of women in ICS enterprise, on the largely unproven premise that women’s participation in the value chain will enhance their financial bottom line while giving a boost to ICS sales. This paper tests the validity of that premise, using qualitative evidence from East Africa. The analysis shows gender-differentiated outcomes for enterprises across the value chain. Female-led enterprises are significantly underrepresented at higher levels of the chain where sale volumes are highest. Value chain positioning also influences access to key inputs like finance, potentially reinforcing the gender divide in enterprise performance. The findings challenge the dominant narrative in the ICS field about the inevitability of the link between market participation and economic empowerment for women, and indicate a need to look beyond conventional market models to enhance financial outcomes for women.

**Keywords:** East Africa, Energy, Entrepreneurship, Gender, Improved cookstoves, Value chain

### Introduction

“Women are involved in all stages of [the] ICS supply chain. We are trying to demystify this myth that ICS only is for men... Access to finance is a main issue owing to the traditional perception that women are supposed to be home makers.” – Male ICS entrepreneur, Tanzania

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3 Improved cookstoves (ICS) have long been promoted by a variety of actors as a solution to  
4 the environmental and health problems associated with the traditional use of biomass fuels  
5 (primarily wood and charcoal, but also relatively inferior fuels such as animal dung and crop  
6 waste) (Barbara Saatkamp, Omar Masera, and Daniel Kammen 2000). Women and girls  
7 often disproportionately bear the physical burden of gathering these fuels, sometimes over  
8 long distances and difficult terrain, with adverse implications for their wellbeing and  
9 economic productivity (Jyoti Parikh 2011). Fueled by these concerns, concerted ICS  
10 promotion efforts began in the 1970s, largely led by traditional development actors such as  
11 state and donor agencies (Rob Bailis, Amanda Cowan, Victor Berrueta, and Omar Masera  
12 2009). The ICS field has since widened to include market-oriented actors, reflecting an  
13 eschewal of the widely critiqued subsidy-enabled regime of the 1970s and 1980s and a more  
14 recent embrace of neoliberal ideology in the field and in international development generally  
15 (Douglas Barnes, Keith Openshaw, Kirk Smith, and Robert van der Plas 1994; Marcos  
16 Adrianzen 2010). The common aim uniting these approaches is the goal of realizing  
17 widespread ICS uptake in the poor regions that are most affected by the hazards of  
18 traditional biomass use. However, notwithstanding the diversity of efforts and the  
19 demonstrated benefits of many ICS technologies (notably, from a user standpoint, significant  
20 reductions in fuel requirements), rates of uptake and use have remained obstinately low  
21 (Gunther Bensch, Michael Grimm, and Jörg Peters 2015).  
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45 Against the background of increasing global-level attention to increased female agency in  
46 ICS enterprise (GACC 2012) and local-level narratives (like the quote by the Tanzanian  
47 entrepreneur above) that suggest a more nuanced picture on the ground, this paper takes a  
48 closer look at how and where women are involved in the East Africa ICS value chain,  
49 particularly relative to men.  
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58 Gender has been recognized as an important variable influencing the experiences of various  
59 actors within value chains (Stephanie Barrientos, Catherine Dolan, and Anne Tallontire  
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3 2003). Nevertheless However, existing research on the gender-differentiated experiences of  
4 workers in value chains – especially at the local level – is inadequate (Lone Riisgaard, Anna  
5 Maria Escobar Fibla, and Stefano Ponte 2010), making further inquiry into specific value  
6 chains a necessary knowledge enterprise. The dearth of gender analysis is particularly acute  
7 in the ICS value chain where, with the exception of research commissioned by a few major  
8 industry stakeholders (see, for example, ENERGIA 2015; GACC undated), attention has  
9 been scant. This deficit is all the more significant given the sheer magnitude of the economic  
10 payoff that is expected to result from women’s involvement in the chain (Corinne Hart and  
11 Genevieve Smith 2014).  
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24 Our paper addresses this gap by examining the content and outcomes of participation for  
25 women and men in the East Africa ICS value chain. In doing so, we challenge the dominant  
26 narrative regarding women’s empowerment in the sector and identify opportunities for  
27 advancing more substantive modes of participation among them. As Tali Mendelberg and  
28 Christopher Karpowitz (2016) recognize, the difference between the *symbolic* and  
29 *substantive* representation of women in groups can mean that women are physically present  
30 at the table but have less influence than men over the outcomes that are realized. It is  
31 therefore important to tease out, as our paper does, the value that is added to women in  
32 particular by their participation in specific enterprises. Our findings indicate that the global  
33 ICS narrative needs to move away from simplistic assumptions about the inevitability of ICS  
34 entrepreneurship resulting in women’s empowerment, and give greater consideration to  
35 value chain configurations that might better align the global goal of increased ICS uptake  
36 with local expectations of benefit maximization.  
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#### 54 **Gender, energy and ICS entrepreneurship: A multi-layered analytical framework**

55 The need for gender planning approaches that take account of the structural and practical  
56 differences between men and women in the design and delivery of projects is widely  
57 acknowledged in the literature (Caroline Moser and Caren Levy 1986; Cecile Jackson 1996,  
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3 Andrea Cornwall 2003; UNDP 2004; Wilma Dunaway 2014). Not only are women and men  
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5 recognized as having different needs that require different resource levels, they are also  
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7 acknowledged as having different roles that are regarded and compensated differently by  
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9 society (Moser and Levy 1986; Cecile Jackson 1993). Sylvia Chant and Matthew Gutmann  
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11 (2000) point out that these differing roles, and their implications for access to resources by  
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13 men and women respectively, take on greater significance when they are considered in  
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15 relation to one another and within the broader societal context.  
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20 This notion of relativity is particularly important because gender relations do not occur on a  
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22 level playing field, but on one in which the balance of power is often tilted towards men  
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24 (Robert Chambers 1997; Irene Guijt and Meera Shah 1998). This is particularly problematic  
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26 from an international development standpoint because, according to the United Nations  
27  
28 WomenWatch, women make up “the great majority” of the global poor. Men are generally  
29  
30 acknowledged as having a higher starting point than women at similar socio-economic levels  
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32 in critical areas such as access to finance, technical know-how, ownership and control of  
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34 assets, freedom of movement, and access to energy (Joy Clancy, Soma Dutta, Nthabiseng  
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36 Mohlakoana, Anna Rojas, and Margaret Matinga 2015). This means that they are often better  
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38 positioned than women to access the benefits of development programs targeted at  
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40 households, groups and communities. The same situation holds for more entrepreneurial  
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42 interventions: Patrick Kariuki and Phyllis Balla (2011) note that while men and women face  
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44 similar challenges in trying to set up businesses, the head start possessed by the former  
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46 often puts them in better stead to overcome those challenges.  
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51 These gender disparities are evident in levels of access to employment in the energy sector,  
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53 where women form a negligible percentage of technical staff (6 percent) and an even lower  
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55 percentage of managerial staff (1 percent) (Bipasha Baruah 2015). At the entrepreneurial  
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57 level, women’s participation in the sector is constrained by many of the gender-specific  
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3 challenges (notably access to credit and ownership of property and other assets) identified  
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5 above (ibid.).  
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9 In the ICS sub-sector, where women have long been accepted as active users of the  
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11 technology, their integration into the value chain has been less straightforward (Anita  
12  
13 Shankar, Mary Onyura, and Jessica Alderman 2015a). This is in spite of an array of  
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15 programmatic efforts that have been targeted at realizing greater involvement of women in  
16  
17 supply-side operations (K. Ramani and Enno Heijndermans 2003). These efforts have  
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19 registered a degree of success as measured by rates of female participation in energy  
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21 enterprise; however, as Mipsie Marshall, David Ockwell, and Rob Byrne (2017) point out,  
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23 there is still a long way to go in designing market and policy initiatives that neutralize the  
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25 influence of repressive gender norms on the implementation and outcomes of clean energy  
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27 projects in developing-country contexts.  
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32 The imperative to engage women in energy entrepreneurship is especially great due to an  
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34 essentialist belief that “energy is women’s business” (Clancy et al. 2015: 25). This is  
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36 especially the case in the area of household energy – the “reproductive” domain (V.  
37  
38 Peterson 2003; United Nations 2003) – where women are traditionally ascribed a greater  
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40 role than men. Women are the most negatively affected by energy deficits in this area, the  
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42 logic goes, so they ought to be the most effective at promoting solutions to those deficits.  
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44 Importantly, women, by virtue of their traditional roles, are thought to have higher social  
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46 capital and relevant networks through which they can disseminate household energy  
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48 products more effectively than men (Soma Dutta and Tjarda Muller 2015; Neha Misra 2015).  
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53 This narrative of women-as-energy-purveyors is particularly potent in the ICS sub-sector  
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55 where, in addition to their general role as household energy “managers”, women are mostly  
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57 recognized and recruited for their role as “primary cooks” (Gunnar Köhlin, Erin Sills,  
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3 Subhrendu Pattanayak, and Christopher Wilfong 2011; Shankar, Onyura, and Alderman  
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5 2015a).

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9 The current drive to increase women's participation in the ICS value chain signals a  
10 transition from the previous paradigm of seeing women mainly as passive users of the  
11 technology to envisioning them as active participants, and even leaders, in its provisioning  
12 (Soma Dutta 2015). Historically, gender analysis of ICS interventions has been focused on  
13 power dynamics within households, particularly as they influence decision making about  
14 cookstove purchase. Less has been done to scrutinize gender relations on the supply side,  
15 at least prior to the recent wave of discussions around the potential that women's  
16 involvement in the value chain has to meet their economic ("productive") and broader  
17 ("strategic") empowerment needs (Moser and Levy 1986; GACC 2013). The two goals  
18 envisaged in the current female-centric movement – women's empowerment and increased  
19 ICS uptake (GACC 2011; Clancy et al. 2015) – are assumed to be complementary, or at  
20 least mutually inclusive.  
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37 The Global Alliance for Clean Cookstoves (GACC)<sup>1</sup> (hereafter, "the Alliance") has been  
38 particularly active in promoting the agenda of increased female participation in the  
39 cookstoves value chain. Established in 2010 to "save lives, improve livelihoods, empower  
40 women, and protect the environment", the Alliance sees women as being instrumental to its  
41 ambitious goal of distributing 100 million improved (and "clean") cookstoves through market  
42 channels by 2020 (Anita Shankar, Mary Onyura, and Jessica Alderman 2015b). The Alliance  
43 is not unaware of the gender-specific challenges that stand in the way of this lofty goal;  
44 indeed, it has attempted to address some of those challenges through evidence-based  
45 interventions. One of such interventions was a 2013 randomized controlled trial in Kenya in  
46 which the treatment group received, in addition to conventional entrepreneurship training,  
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<sup>1</sup>The GACC changed its name to the Clean Cooking Alliance in October 2018.

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3 “agency-based” empowerment training aimed at overcoming the deeply rooted psychosocial  
4 inhibitions that prevent women in particular from maximizing opportunities open to them  
5 (Susan Pick and Jenna Sirkin 2010; Shankar, Onyura, and Alderman 2015a). The findings of  
6 the RCT indicate that a significant increase in agency was achieved for both male and  
7 female participants and that this was a strong predictor of higher ICS sales - suggesting that  
8 the Alliance’s psychosocial approach ultimately led to economic empowerment for the  
9 women.  
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20 Our paper contends, however, that the gains enabled by the Alliance’s psychosocial  
21 approach to empowerment training, with its focus on recruiting women as ICS retailers,  
22 come at the risk of losing sight of another critical dimension of empowerment – the economic  
23 dimension – that is consistent with its overall objective of increasing women’s influence in  
24 the ICS value chain. The rhetoric of empowerment in all its forms (social, political, economic,  
25 psychological, relational, and so on) fits especially well with gender equality objectives, as it  
26 presupposes a capacity to overcome the deficits that women in particular start out with in  
27 marketplace and other societal arrangements (Naila Kabeer 1997; Florence Arestoff and  
28 Elodie Djemai 2016; Shanuga Cherayi and Justin P. Jose 2016). Notwithstanding the visions  
29 of radical transformation it conjures, however, empowerment is often difficult to realize and  
30 measure in practice, and – as we will show in the case of the Alliance – gains made in one  
31 sphere or setting can be offset by losses or setbacks in another (John Kuumuori Ganle,  
32 Kwadwo Afriyie, and Alexander Yao Segbefia 2015; Monkogoi Lenao and Biki Basupi 2016).  
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51 Crucially, as Shonali Pachauri and Narasimha Rao (2013) point out, the notion of economic  
52 empowerment is relative – particularly for women – and dependent on their positioning within  
53 larger occupational structures. This prompts closer scrutiny of where women are located  
54 within the ICS value chain and the implications of this positioning for how economically  
55 empowered they are relative to men.  
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5 Following the call by Marshall, Ockwell, and Byrne (2017) for “urgent” research into the  
6 ramifications of clean energy initiatives from a gender perspective, this paper examines the  
7 gender-differentiated outcomes of market-based efforts to promote widespread uptake of  
8 ICS in three East African countries – Kenya, Uganda, and Tanzania. In juxtaposing the  
9 experiences of female-led and male-led ICS enterprises in the study countries, the paper  
10 evaluates the extent to which the normative goal of empowerment-through-market  
11 participation expressed in the ICS literature is a reality for women entrepreneurs in the  
12 sector. We consider empowerment in a strictly economic sense, in response to the dearth of  
13 gender-differentiated analyses of the distribution of financial gains in the sector. Marie Golla,  
14 Anju Malhotra, Priya Nanda, and Rehka Mehra (2011) define economic empowerment as a  
15 “complex process” encompassing women’s access to resources (including skills, capital,  
16 assets, and networks), their ability to appropriate those resources competitively in the  
17 marketplace, and the degree of control they have over the inputs and outputs of their  
18 enterprise. Our analysis indicates that the focus on economic empowerment is warranted, as  
19 the financial outlook for the majority of female-led enterprises in the study appears more  
20 modest than the mainstream rhetoric would suggest.  
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## 41 **Methods**

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43 The qualitative interviews that provided the primary material for this analysis were part of a  
44 larger study, from 2013 to 2016, of barriers to the adoption of ICS in East and Southern  
45 Africa in which cookstove users were the primary focus of investigation. The ICS enterprises  
46 involved in this “value chain” component of the work were selected to reflect a broad range  
47 of widely available, bestselling ICS in each country (the Kenya Ceramic Jiko, Jiko Kisasa,  
48 and rocket stove in Kenya; the Kenya Ceramic Jiko and LPG stove in Tanzania; and the  
49 Smart Jiko, LPG stove, and Ugastove in Uganda), as well as a handful of stove types in  
50 lower demand (such as the Envirofit stove in Tanzania and the Burn stove in Kenya).  
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60 Questions were asked about the enterprises’ product profiles, target markets, sale volumes

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3 for the preceding year, organizational structures and norms regarding gender, external  
4 support structures, access to finance, and operational enablers/constraints.  
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9 Along the lines of the household interviews conducted in the larger study, the enterprises in  
10 the value chain sample were selected to be representative of those located in urban as well  
11 as rural areas. Small-, medium- and large-scale enterprises (defined as businesses with  
12 annual sale volumes of less than 5,000, 5,000 – 10,000, and more than 10,000 ICS  
13 respectively) were selected to represent the range of operational capacities available in each  
14 country. (Detailed sales data were only collected for the immediate past year, however,  
15 regardless of size of enterprise.) The final sample included a total of thirty-eight enterprises  
16 (nine in Kenya, nine in Tanzania, and twenty in Uganda). The much larger sample size in  
17 Uganda is reflective of a recent surge in ICS enterprise activity in the country, partly enabled  
18 by the presence of a relatively vibrant and accessible carbon finance market. Table 1 below  
19 shows the breakdown of the final sample according to the main sampling criteria employed.  
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35 *Insert Table 1 about here (original size).*  
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39 The interviews targeted the owners or production managers of each enterprise in the  
40 sample. A total of thirty-eight owner-managers (twenty-seven men and eleven women, a  
41 ratio of more than 2:1) were ultimately interviewed. The gender composition of the resulting  
42 sample is important because gender was not explicitly used as a criterion in enterprise or  
43 interviewee selection. The gender-neutral criteria of location and scale of enterprise  
44 employed make it possible to therefore draw valid gender-specific inferences from the data  
45 collected. The analysis of gender-differentiated patterns of specialization at firm level  
46 provided here constitutes an important first step towards understanding the extent and  
47 substance of female representation in the ICS sector.  
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### **Results: Gender as a driver of opportunity in the ICS value chain**

The Alliance conceptualizes the ICS value chain as being separated into four main functions: research and design; manufacturing (or production); distribution and retail (including marketing activities); and end-user adoption (GACC website). However, as the International Labor Organization recognizes, value chains (including some that span multiple countries and continents) often start with producers, many of whom are located in rural areas of developing countries (ILO 2011). The present study focuses on the supply-side actors in the local ICS value chains in Kenya, Uganda and Tanzania. The fieldwork conducted unearthed four distinct, albeit overlapping functions generally performed by ICS enterprises in these countries: production; (wholesale) distribution; marketing; and retail (including stove installation services).

While ICS retailing is a pivotal part of the value chain in the context of reaching “last-mile” communities in developing countries (Natural Capital Partners, undated), there is little evidence that it occurs on a scale that is sufficient to deliver exponential financial gains to the actors involved. The findings reported below shed light on the magnitude and distribution of these gains by gender.

- 1. Female-led enterprises are overwhelmingly involved in the retail function of the value chain, where sale volumes and revenues are lowest*

Tables 2 and 3 below show the distribution of the four main value chain functions among the male-led and female-led enterprises in the sample.

*Insert Table 2 about here (original size).*

*Insert Table 3 about here (original size).*

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3 As indicated in the tables, many of the enterprises in the sample are engaged in multiple  
4 value chain functions, lending support to the widespread observation (for example, by ILO  
5 2009) that many different types of activity can be concentrated within individual firms. The  
6 summary in Table 4 below shows that the female-led enterprises in the sample are  
7  
8 overwhelmingly involved in retail – with over half the sample (six of 11) engaged exclusively  
9 in retail. Many male-led enterprises also perform retail functions; however, only seven of 27  
10 enterprises – about a quarter – work exclusively in retail. Conversely, male-led enterprises  
11 are significantly better represented than their female-led enterprises counterparts at the  
12 higher levels of the value chain.  
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24 *Insert Table 4 about here (original size).*  
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28 It is also clear from Tables 2 and 3 that low sale volumes correlate with “lower” functions in  
29 the value chain, especially retail. With a few exceptions (notably UG\_M4 and UG\_F3),  
30 enterprises that deal solely in retail were more likely than others to have recorded sales in  
31 the tens and low hundreds. This effect seems to hold even when retailers channel their  
32 wares through local supermarkets and stores: one enterprise (UG\_F6), for example, sold  
33 only 192 units of a particular type of ICS in the past year through “supermarkets and  
34 exhibitions”. In their analysis of the charcoal value chain in Uganda, G. Shively, P. Jagger,  
35 D. Sserunkuuma, A. Arinaitwe, and C. Chibwana (2010) highlight the importance of scale  
36 (defined in terms of sale volumes) for the profitability of different functions in the value chain.  
37  
38 In general, the greater the number of units a firm or individual can sell, the higher the  
39 financial returns they can receive. The implication here is that the female-led enterprises in  
40 the sample, with their high rate of representation in low-volume retail, reap lower returns  
41 overall than the enterprises in the male-led category.  
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58 *2. Female-led enterprises are relatively small in size, but socially centered forms of*  
59 *organization can boost their productivity and sales*  
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3 The ICS enterprises in the sample generally have small numbers of staff: the majority of  
4 them have 20 workers – the maximum number for the female-led enterprises – or less.  
5  
6 However, seven of the enterprises, all of them male-led, run relatively larger operations,  
7  
8 hiring between 30 and 120 workers each. Firm size matters because, in the context of  
9  
10 developing countries, energy businesses that have fewer staff– have been shown to be at a  
11  
12 disadvantage relative to their higher-staffed counterparts in terms of the proportion of  
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14 benefits that accrues to them – even when they operate at higher levels of the value chain  
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16 (see, for example, Sophia Baumert, Ana Catarina Luz, Janet Fisher, Frank Vollmer, Casey  
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18 M. Ryan et al. 2016).  
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24 The data presented in the tables above further suggest that having women in leadership  
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26 roles does not necessarily translate into greater employment opportunities for their peers:  
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28 among the 11 female-led enterprises in the sample, only two (KE\_F1 and KE\_F2) have more  
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30 women than men working in them.  
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35 It is perhaps instructive that the two female-friendly employers identified above are the only  
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37 ones in the female-led enterprise category that are structured as community-based  
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39 organizations (CBOs), rather than as conventional businesses. It is also instructive that  
40  
41 these two enterprises are the largest in the female-led category both in terms of size and  
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43 sale volumes, suggesting that the model does give a boost to substantive female  
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45 participation, relative to other types of organization. The male-led enterprises in the sample,  
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47 on the other hand, seem to thrive under a variety of organizational models, including the  
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49 CBO model.  
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54 CBOs, by definition, are formalized social networks which bring members together with the  
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56 explicit aim of advancing a set of shared goals which, though often socio-economic in  
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58 nature, tend to be mediated by their focus on “bonding” relationships (Catherine Molyneux,  
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60 Beryl Hutchison, Jane Chuma, and Lucy Gilson 2007). A CBO may be set up in the first

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3 instance by members of a community with common interests or problems (Abigail Barr,  
4 Marleen Dekker, and Marcel Fafchamps 2015), or at the prompting of external development  
5 actors responding to identified challenges within the community (A. R. Yakubovich, L. Sherr,  
6 L. D. Cluver, S. Skeen, I. S. Hensels et al. 2016). The ubiquitous women's groups in Kenya  
7 in particular and East Africa in general are examples of the former (Mary Gugerty and  
8 Michael Kremer 2002; Maria Nzomo 2005).

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18 The case of KE\_F2 illustrates how such a model works in practice. The group started out in  
19 the early 1980s as a rotating savings and credit association with five women. Membership  
20 quickly grew to 25 women, at which point the group was registered with the Kenyan  
21 government as a CBO. When asked why the women in KE\_F2 opted to formalize their group  
22 into a CBO, the group representative responded:

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31 "We realized and we learnt that being together would give us a voice, would give  
32 us some bargaining power in our activities and in whatever we do." – Female  
33 ICS entrepreneur, KE\_F2  
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39 Subsumed within the broad notions of solidarity and collective empowerment suggested by  
40 the quote above are more specific expressions of cooperation that link directly to the  
41 productivity and profitability of individual members:

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47 "There are cases where maybe your stuff is not ready from the kiln and a  
48 customer comes. So another advantage of the group is, you can go and borrow  
49 from somebody and then you use until, when yours is ready you can pay back.  
50 So that your customer doesn't go away because your stuff is not ready." –  
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56 Female ICS entrepreneur, KE\_F2  
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3 “Like now we’re in a group and I can ask you to assist me, we will finish faster.

4  
5 But if it is just me alone, it could even take me a week.” – Female ICS

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7 entrepreneur, KE\_F2  
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11 The quotes above highlight a very important dimension to the CBO model: that although  
12 individuals take responsibility for their productivity and profits in principle, the social  
13 component leaves room for members to fall back on one another for support when it is  
14 needed – in the process helping to fill gaps occasioned by the women’s inadequate access  
15 to important inputs such as labor. As the International Labor Organization highlights, this  
16 kind of cooperation is particularly beneficial for small-scale enterprises in rural areas  
17 operating within value chains dominated by more powerful external players (ILO 2011).  
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28 The advantage for the female-led CBOs in our sample is heightened by the observation that,  
29 although production and distribution functions typically suggest access to mass markets and  
30 consequently high sale volumes (Mark C. Thurber, Himani Phadke, Sriniketh Nagavarapu,  
31 Gireesh Shrimali, and Hisham Zerriffi 2014), it would appear that it is not sufficient for  
32 female-led enterprises to simply be involved in those functions – or indeed in other “lower”  
33 ones: outside of the two female-led CBOs, sale volumes are generally low for women, both  
34 in absolute and relative terms.  
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45 These observations are important for ICS practice as they indicate that, notwithstanding the  
46 current enthusiasm among donors and practitioners over the possibilities of empowering  
47 women through market-based enterprise, more socially centered models may be better  
48 equipped to achieve the goal.  
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55 The CBO model has been critiqued for its tendency to exacerbate existing socio-economic  
56 inequalities within groups and consequently skew benefits towards more privileged  
57 individuals (see, for example, Temilade Sesan 2014 and Mohammad Shahidul Hasan  
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3 Swapan 2016). The evidence presented here however, though based on a limited sample,  
4 provides support for recent calls in the literature to adopt “a push through community based  
5 organizations” (Manjushree Banerjee and Rakesh Prasad 2015: 37) and an emphasis on  
6 “community centric institutional arrangements” (Akanksha Chaurey, P. Krithika, Debajit Palit,  
7 Smita Rakesh, and Benjamin Sovacool 2012: 54) if the benefits of energy access initiatives  
8 are to reach the poorest.  
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18 Whatever the specific shortcomings of the CBO model, the analysis here points to the need  
19 to reimagine the forms of organization that are suitable for the women who are often the  
20 subject of ICS entrepreneurship initiatives, rather than campaigning for their participation in  
21 the market on the basis of externally conceived imperatives to increase ICS adoption rates  
22 among their peers.  
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### 30 *3. ICS sales are determined more by value chain hierarchy than by gender*

31 As highlighted above, KE\_F2, one of two female-led CBOs in Kenya which produces ICS  
32 wholesale and sells to distributors across provincial lines, is one of the most productive and  
33 profitable enterprises in the sample. However, this is the only female-led enterprise in the  
34 sample that operates at that scale and level; the other enterprises in the category are  
35 generally further down in the value chain, i.e., at the level of retail. The volume of production  
36 for the preceding year reported by this CBO was exceeded by only one other enterprise in  
37 the sample – a male-led international organization (KE\_M1) that also uses a distributorship  
38 model for its sales. The CBO is composed of 14 full-time members, bringing its reported  
39 sales volume of 36,350 ICS to nearly 2,600 stoves per person in the past year.  
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54 That the sales performance of the female-led CBO highlighted above was significantly higher  
55 than those of all but one of the 19 male-led enterprises operating at the same level suggests  
56 the lack of a gender-based advantage for the latter. As alluded to in earlier sections, what  
57 does seem to matter for performance is an enterprise’s position in the value chain: when we  
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3 compare the sales of all enterprises at producer/distributor level with those of all enterprises  
4 only retailing to individual customers, we find that the former sold more stoves in the  
5 immediate past year (in the thousands and high hundreds), though there is considerable  
6 disparity in the distribution of sales among them. This indicates that the position of an  
7 enterprise in the value chain is a better predictor of sales, and by extension, profits, than the  
8 gender of its owner-manager.  
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18 The question that arises from a gender perspective, then, is: are male-led enterprises more  
19 likely to be operating at producer level than female-led ones, or vice versa? The evidence  
20 presented in Tables 2 and 3 above appears to support the former: 19 out of the 27 male-led  
21 enterprises (well above two-thirds) have a production and/or distribution component to their  
22 business. This is compared to just over half of the enterprises in the female-led category that  
23 produce and/or distribute ICS on some scale.  
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33 While it is clearly useful to have men and women working synergistically within particular job  
34 functions, it is important to pay attention to the types of arrangement that could potentially  
35 deliver equitable benefits across both genders. As discussed above, CBOs would appear to  
36 offer one such platform, particularly for the substantive employment of women across roles.  
37 The evidence further suggests that these CBOs, whether they are male- or female-led, tend  
38 to employ relatively high proportions of women in the role: the two CBOs in the sample  
39 involved in production (KE\_M2 and KE\_F2) employ more women than men in the role – in  
40 the case of KE\_M2, thirty women to ten men. This is in contrast with only one of 35  
41 conventional enterprises in the sample (UG\_M1) that involves far greater numbers of women  
42 than men in production roles (84 women to 36 men), though it is not clear from the data how  
43 much of the economic gains accrue to individual women in the organization. This distinction  
44 is important to make because, as described earlier, higher-up, production roles have the  
45 potential to deliver greater economic benefits to men and women alike – and are thus  
46 important for fulfilling expectations of economic empowerment for both genders.  
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5 *4. Access to credit is a corollary of the relationship between gender and value chain*  
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7 *hierarchy*  
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9 Limited access to credit for business expansion is a cross-cutting theme among all the  
10 enterprises in the sample: all the interviewees, whether or not they had obtained some form  
11 of credit in the past, cited inadequate financing as a major barrier to increasing their  
12 production and/or sales volumes.  
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19 The enterprises that have gained access to credit have been able to do so in spite of the  
20 considerable difficulties experienced: the excessive bureaucracy involved in applying for  
21 formal loans; the high cost of such loans; short repayment periods; “unreasonable” collateral  
22 requirements; and slow turnaround times. Some of these challenges are evident in the  
23 following quote from a male interviewee in Tanzania:  
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32 “I have borrowed from a commercial bank but the interest rate was too much...  
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34 The process was cumbersome and lengthy and in the end they provided 50  
35 percent of what I was requesting... The collateral required to get financing and  
36 the cost of that credit to small entrepreneurs like us is punitive.” – Male ICS  
37 entrepreneur, TZ\_M2  
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45 Four out of the 11 female-led enterprises in the sample have accessed microfinance or  
46 some other form of credit in their history. The corresponding access numbers for the male-  
47 led category are 10 out of 27. This ratio (slightly more than one in every three male-led  
48 enterprises) is roughly equal to that for the female-led enterprises, providing no evidence of  
49 gender bias in access negotiation. Rather, the factor that unites both subsets is that the  
50 majority (three out of four female-led and eight out of 10 male-led enterprises) are producers  
51 and/or distributors, which is to say that they are relatively high up in the value chain. While  
52 the relationship between value chain hierarchy and access to credit is not a deterministic  
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3 one (two female-led producer enterprises in the sample have not succeeded in gaining  
4 access, while one retailer has gained access, for instance), it is apparent that the majority of  
5 the enterprises in the sample that have obtained credit at some point operate at higher levels  
6 of the chain. This indicates that, while there are stringent barriers to entry across the board,  
7 it is even more difficult for enterprises near the bottom of the value chain to gain access to  
8 finance, whether they are male-led or female-led. Nevertheless, since the data show that  
9 male-led enterprises are more likely than female-led ones to be ICS producers/distributors, it  
10 follows that the former are more likely than their female counterparts to be able to access  
11 credit for business expansion.  
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24 This credit bias is reflected in the broader picture of external support given to female-led  
25 versus male-led enterprises in the sample: while the former overwhelmingly receive in-kind  
26 support from mostly international donor organizations in such areas as entrepreneurial  
27 training, marketing and transportation, the latter receive support from a broader range of  
28 sources, including government and academic institutions, with more of a credit component  
29 (such as the facilitation of commercial loans and the extension of credit lines for stock  
30 acquisition) to the support. Indeed, the two enterprises in the sample that cited access to  
31 credit as having enabled expansion of their production/distribution operations are male-led  
32 producers (KE\_M6 and TZ\_M3), both of which operate on a relatively large scale (defined in  
33 terms of sale volume and firm size respectively). While the direction of causality is not clear  
34 from the data, it is interesting to note the correlation between access to credit and business  
35 expansion apparent here.  
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51 This correlation is borne out by the findings from a recent study conducted in East Africa  
52 (including in our three study countries of Kenya, Uganda, and Tanzania) by the Global  
53 Village Energy Partnership (now Energy 4 Impact), in which the effects of loans on the  
54 performance and sustainability of ICS and other energy enterprises were evaluated (Laura  
55 Nolan 2016). The study found that enterprises that received commercial loans in addition to  
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3 entrepreneurial training geared towards improving their financial literacy were more likely to  
4 expand, and to do so by a wider margin, than those that received other elements of  
5 entrepreneurial support but no loans.  
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11 It is noteworthy that the CBO model described previously can provide an advantage to  
12 enterprises in this regard, especially those that do not have sufficient collateral to access  
13 conventional forms of credit. As the quote below from KE\_F2 illustrates, individuals can use  
14 the social capital inherent in group membership to obtain credit for their businesses in lieu of  
15 financial or material resources:  
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24 “So I’ll go to the [microfinance] bank and say I want a loan to boost my business,  
25 they’ll have to come and check and see the business, what I’m doing. And then  
26 use the group as security. So it’s like once they see what I’m doing, then on the  
27 basis of that, like, okay, I’m in an established group and all. And you know what I  
28 sell, a certain percentage goes to the group. You work as an individual, yes, but  
29 you give a certain percentage to the group. So it is easier for them when they  
30 come and see that I’m a member of the group and the group is active then it will  
31 be easier for me to access the loan. Then the group is sort of security.” – Female  
32 ICS entrepreneur, KE\_F2  
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45 The utility of this model for establishing access to group-based loans is illustrated by  
46 the observation that all three CBOs in the sample (KE\_M2, KE\_F1 and KE\_F2) have  
47 obtained this sort of credit at some point in the past and paid back with at low interest  
48 rates (1 percent in the case of KE\_F1). Mixed results have trailed the establishment of  
49 group credit platforms in various developing country contexts (see, for example,  
50 Thierry van Bastelaer and Howard Leathers 2006, Xavier Giné and Dean S. Karlan  
51 2014, and Indra Widiarto, Ali Emrouznejad, and Leonidas Anastasakis 2017);  
52 nonetheless, the data in this case show that they can provide some improvement over  
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3 the absolute lack of access to finance experienced by many small-scale enterprises in  
4 those contexts. Importantly, the relative affordability of group-based loans can give  
5 such enterprises an opportunity to compete more favorably with bigger ones in the  
6 value chain while keeping their businesses viable (Christopher Ksoll, Helene Bie  
7 Lilleør, Jonas Helth Lønborg, and Ole Dahl Rasmussen 2016).  
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## 16 **Discussion and conclusions**

17 This paper has critically examined the current emphasis in the ICS sector on leveraging the  
18 relational and entrepreneurial skills of women in the global campaign to achieve widespread  
19 uptake of improved cookstoves. Advocates see an opportunity to empower women  
20 economically by engaging them actively in supply-side operations, particularly marketing and  
21 retail – effectively casting them in the role of “last-mile” entrepreneur. The premise of this  
22 focus on women is that they have greater influence over female users who traditionally do  
23 most of the cooking and are assumed to have greater relevance in ICS adoption decisions.  
24 A number of recent interventions have attempted to bolster the capacity of female ICS  
25 entrepreneurs, one of the most notable being an Alliance-sponsored “empowerment training”  
26 program that addressed the psychosocial roots of individual agency (or the lack of it), with  
27 encouraging results for the women involved (Shankar, Onyura, and Alderman 2015b). The  
28 paper argues that this approach to empowerment, while innovative and important, does not  
29 reflect crucial dimensions of gender-based disparities in the sector – notably, where female-  
30 led enterprises are placed relative to male-led enterprises in the value chain. This is  
31 important because, as our analysis shows, value chain hierarchy is positively correlated with  
32 sale potential, and female-led enterprises are underrepresented at the higher levels of the  
33 chain (i.e. production and distribution) where mass markets are more likely to drive higher  
34 sales and revenues.  
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58 There are a number of limitations to the study. First, the analysis was done on the basis of a  
59 relatively small but geographically representative sample of ICS enterprises in East Africa.  
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3 Further, it focused on comparison at the level of the firm, leaving unexamined important  
4 intra-firm dynamics that could shed light on how gains are distributed among male and  
5 female workers within those firms. And finally, while the analysis has shown that more needs  
6 to be done by mainstream actors to expand opportunities for female-led enterprises in the  
7 ICS sector, what is less clear from the data set is how the women themselves conceive of  
8 empowerment, and the tensions with established social norms that may become apparent in  
9 the process (see, for example, Linda Mayoux 1998; Meena Khandelwal, Matthew E. Hill,  
10 Paul Greenough, Jerry Anthony, Misha Quill, Marc Linderman, and H. S. Udaykumar 2016).  
11 Nevertheless, the analysis is novel for the contribution it makes to the understanding of  
12 female entrepreneurs' relative positioning and potential for growth in the ICS sector.  
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26 Drawing on data from three East African countries – Kenya, Uganda, and Tanzania – the  
27 paper analyzed the inputs (especially finance) and outputs (measured in sale volumes for  
28 the immediate past year) of 38 ICS enterprises through the lens of gender – specifically, the  
29 gender of the owners or managers of those businesses. Our findings show that gender does  
30 seem to matter for performance, but only so far as it relates to the ability of individual  
31 entrepreneurs to enter the ICS value chain at the higher levels, which in turn influences key  
32 outcomes such as access to mass markets and access to finance for business expansion.  
33 The findings indicate that greater attention needs to be paid to where female-led enterprises  
34 in particular are located in the value chain, as it is this relative positioning – rather than the  
35 gender of individual managers *per se* – that determines the profitability (and, by extension,  
36 the efficacy as a tool of for economic empowerment) of ICS enterprise.  
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51 The finding of the study that male-led enterprises are better represented than female-led  
52 ones at every level of the value chain (with the exception of retail) could be interpreted as  
53 providing justification for just getting more women into sector, like mainstream actors  
54 advocate. The argument in this paper goes a step further: if economic empowerment for  
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3 women is a corollary objective of engaging them in ICS enterprise, then greater emphasis  
4 should be placed on involving them at higher levels of the value chain.  
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9 The association between positioning and profitability is an important one to make given that  
10 many of the recent efforts to integrate women into ICS markets have been focused on  
11 engaging them in last-mile operations, a strategy which inevitably situates them at the lower  
12 end of the value chain (Nozipho Wright 2013; Gill et al. 2015, Shankar, Onyura, and  
13 Alderman 2015a, b). To better harmonize the economic empowerment goals of global  
14 advocates and the profit aspirations of local entrepreneurs, this focus on the bottom needs to  
15 be complemented by a greater push towards the top of the chain for women.  
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26 It is perhaps noteworthy that a closer reading of the findings of the Alliance-sponsored  
27 randomized controlled trial described earlier suggests that the Alliance's emphasis on  
28 employing women as last-mile agents may not be as essential for increased ICS uptake as  
29 assumed, as the study found the effect of location on sales to be similar to that of gender.  
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Though the results show that “[w]omen outsold men by a margin of nearly 3 to 1” (Shankar, Onyura and Alderman 2015a: 67), this finding takes on less significance when a distinction is made between “active” sellers (men and women who sold more than eight ICS over the eight-month monitoring period) and “non-active” sellers (those who sold just one ICS or none at all over the same period). According to the authors, the primary predictor of participants emerging as active sellers was empowerment training: those who had gone through the treatment were nearly thrice as likely as the control group to sell more stoves, regardless of gender. Gender did have an effect – women were more likely than men to be active sellers overall – but it seemed to be the same as the effect of operating in an urban context: “being female or living in an urban area more than doubled the likelihood of being an active seller” (Shankar, Onyura and Alderman 2015a: 73).

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3 The above argument does not detract from the thesis that women have an advantage in  
4 selling ICS to their peers. Indeed, the Shankar et al. study cited above highlights what may  
5 be the most convincing case for involving women in ICS marketing and sales: they found  
6 that customers had more positive impressions and experiences of the product in the  
7 immediate and long term when they purchased it from a female (rather than a male)  
8 entrepreneur. It is important, however, to distinguish the qualitative impacts evident here  
9 from expectations of an exponential increase in ICS adoption rates delivered by women  
10 working on the home stretch. Once this distinction is made, it becomes clear that the widely  
11 acclaimed peer-to-peer sales model may not be the short cut to simultaneously achieving  
12 the twin goals of economic empowerment and widespread ICS uptake that many  
13 mainstream actors believe it to be. To reiterate, women do make an important contribution to  
14 the sector as last-mile purveyors of ICS technologies, but the most significant impacts on  
15 uptake appear to be qualitative and may not necessarily be compatible with the goal of  
16 economic empowerment simultaneously targeted by mainstream ICS actors.  
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35 Indeed, the most productive and prosperous female entrepreneurs in the study sample work  
36 in a group with access to markets beyond their immediate locality, selling mostly to regional  
37 and national distributors rather than to their peers in neighboring villages. This arrangement  
38 has resulted in greater evidence of economic empowerment for the women (as well as far-  
39 reaching stove diffusion) than that shown by the peer-to-peer model. It is worth noting that  
40 this has taken place in the context of a community-based organizational structure that  
41 encourages flexibility and mutual support at work while protecting profits for the women.  
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50 Further research would go beyond making the case for individual agency to scrutinizing the  
51 broader societal and structural frameworks that circumscribe participation in ICS enterprise,  
52 as entrenched inequalities at this level can constrain women's ability to benefit from  
53 seemingly inclusive community-based schemes (see, for example, Cornelia Fraune 2015).  
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58 This would be an especially valuable addition in an era where market orthodoxy dominates  
59 the ICS discourse regardless of how the gains are being distributed.  
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## Declaration

All personal information that would allow the identification of any person or person(s) described in the article has been removed.

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For Peer Review Only

**Table 1.** Final composition of ICS enterprise sample in the study countries

|              | <i>Kenya</i> |          | <i>Uganda</i> |           | <i>Tanzania</i> |          |
|--------------|--------------|----------|---------------|-----------|-----------------|----------|
|              | Rural        | Urban    | Rural         | Urban     | Rural           | Urban    |
| Small-scale  | 3            | 0        | 9             | 8         | 2               | 5        |
| Large-scale  | 2            | 1        | 0             | 2         | 1               | 1        |
| Medium-scale | 1            | 2        | 1             | 0         | 0               | 0        |
| <b>Total</b> | <b>6</b>     | <b>3</b> | <b>10</b>     | <b>10</b> | <b>3</b>        | <b>6</b> |

For Peer Review Only

**Table 2.** Firm descriptors, inputs (finance) and outputs (sales) for male-led enterprises in the sample

| #  | Enterprise code | Form of organisation          | Value chain positioning                     | Total firm size | Number of male workers | Number of female workers | Access to finance                       | Units sold in the past year | Total revenue in the past year (USD) |
|----|-----------------|-------------------------------|---|-----------------|------------------------|--------------------------|---|-----------------------------|--------------------------------------|
| 1  | KE_M1           | Limited liability company     | Production, Distribution, Marketing         | 70              | Not specified          | Not specified            | Credit from international sources       | 50,000                      | 1,250,000                            |
| 2  | KE_M2           | Community-based organisation  | Production, Retail                          | 120             | 47                     | 73                       | Community-based savings and loan groups | 1,000                       | 7,840                                |
| 3  | KE_M3           | Commercial enterprise         | Production, Distribution                    | 15              | 7                      | 8                        | No credit history                       | 10,000                      | 31,450                               |
| 4  | KE_M4           | Commercial enterprise         | Production, Distribution                    | 8               | 5                      | 3                        | No credit history                       | 16,000                      | 280,000                              |
| 5  | KE_M5           | Commercial enterprise         | Production                                  | 13              | 6                      | 7                        | No credit history                       | 10,000                      | 24,200                               |
| 6  | KE_M6           | Social enterprise             | Production, Distribution, Retail            | 8               | 7                      | 1                        | Credit facilitated by NGO               | 2,500                       | 22,411                               |
| 7  | KE_M7           | Government organisation       | Production, Distribution, Marketing, Retail | 28              | 16                     | 12                       | Publicly funded                         | Not specified               | Not specified                        |
| 8  | TZ_M1           | Non-governmental organisation | Production, Distribution, Retail            | 100             | Not specified          | Not specified            | No credit history                       | 1,000                       | Not specified                        |
| 9  | TZ_M2           | Commercial enterprise         | Production, Retail                          | 10              | 6                      | 4                        | Commercial bank loan                    | Not specified               | Not specified                        |
| 10 | TZ_M3           | Commercial enterprise         | Production                                  | 30              | Not specified          | Not specified            | Commercial bank loan                    | Not specified               | Not specified                        |
| 11 | TZ_M4           | Commercial enterprise         | Retail                                      | 1               | 1                      | 0                        | No credit history                       | 500                         | 8,500                                |
| 12 | TZ_M5           | Commercial enterprise         | Retail                                      | 1               | 1                      | 0                        | No credit history                       | 37                          | 629                                  |

|    |        |                               |   |     |               |               |                      |               |               |
|----|--------|-------------------------------|---|-----|---------------|---------------|----------------------|---------------|---------------|
| 13 | TZ_M6  | Commercial enterprise         | Retail                                      | 2   | 2             | 0             | No credit history    | 25            | 1,400         |
| 14 | TZ_M7  | Commercial enterprise         | Retail                                      | 1   | 1             | 0             | No credit history    | 70            | 438           |
| 15 | UG_M1  | Commercial enterprise         | Production, Distribution, Retail            | 145 | 51            | 94            | Microcredit          | Not specified | Not specified |
| 16 | UG_M2  | Commercial enterprise         | Production, Marketing                       | 38  | 36            | 2             | No credit history    | 5,400         | 57,540        |
| 17 | UG_M3  | Commercial enterprise         | Retail                                      | 2   | 1             | 1             | No credit history    | 170           | 47,090        |
| 18 | UG_M4  | Commercial enterprise         | Retail                                      | 6   | 6             | 0             | Commercial bank loan | 6,000         | 49,920        |
| 19 | UG_M5  | Commercial enterprise         | Production, Distribution                    | 7   | 7             | 0             | No credit history    | 125           | 2,150         |
| 20 | UG_M6  | Commercial enterprise         | Production, Distribution                    | 5   | 3             | 2             | Commercial bank loan | 970           | 1,358         |
| 21 | UG_M7  | Commercial enterprise         | Production                                  | 1   | 1             | 0             | No credit history    | Not specified | Not specified |
| 22 | UG_M8  | Commercial enterprise         | Marketing, Retail                           | 2   | 2             | 0             | No credit history    | 950           | 1,330         |
| 23 | UG_M9  | Commercial enterprise         | Retail                                      | 4   | 2             | 2             | Commercial bank loan | 120           | 3,000         |
| 24 | UG_M10 | Commercial enterprise         | Production, Distribution                    | 1   | 1             | 0             | No credit history    | 100           | 278           |
| 25 | UG_M11 | Non-governmental organisation | Production, Distribution                    | 41  | 40            | 1             | No credit history    | Not specified | Not specified |
| 26 | UG_M12 | Commercial enterprise         | Production, Distribution, Marketing, Retail | 6   | 6             | 0             | Microcredit          | 780           | 1,980         |
| 27 | UG_M13 | Commercial enterprise         | Production                                  | 3   | Not specified | Not specified | No credit history    | 100           | 600           |

**Table 3.** Firm descriptors, inputs (finance) and outputs (sales) for female-led enterprises in the sample

| #  | Enterprise code | Form of organisation         | Value chain positioning             | Total firm size | Number of male workers | Number of female workers | Access to finance                  | Units sold in the past year | Total revenue in the past year (USD) |
|----|-----------------|------------------------------|-------------------------------------|-----------------|------------------------|--------------------------|------------------------------------|-----------------------------|--------------------------------------|
| 1  | KE_F1           | Community-based organisation | Distribution, Retail                | 15              | 6                      | 9                        | Low-interest community loans       | 3,980                       | 27,182                               |
| 2  | KE_F2           | Community-based organisation | Production, Distribution, Marketing | 20              | 6                      | 14                       | Group loan, individual microcredit | 36,350                      | 160,010                              |
| 3  | TZ_F1           | Commercial enterprise        | Production                          | 6               | 5                      | 1                        | Commercial bank loan               | 220                         | 4,936                                |
| 4  | TZ_F2           | Commercial enterprise        | Retail                              | 3               | 2                      | 1                        | No credit history                  | 120                         | 3,600                                |
| 5  | UG_F1           | Commercial enterprise        | Retail                              | 1               | 0                      | 1                        | No credit history                  | 100                         | 1,940                                |
| 6  | UG_F2           | Commercial enterprise        | Production, Retail                  | 1               | 0                      | 1                        | No credit history                  | 500                         | 868                                  |
| 7  | UG_F3           | Commercial enterprise        | Retail                              | 1               | 0                      | 1                        | No credit history                  | 1000                        | 8,320                                |
| 8  | UG_F4           | Commercial enterprise        | Retail                              | 2               | 0                      | 2                        | No credit history                  | 120                         | 720                                  |
| 9  | UG_F5           | Commercial enterprise        | Production, Distribution            | 4               | 3                      | 1                        | No credit history                  | 70                          | 420                                  |
| 10 | UG_F6           | Commercial enterprise        | Retail                              | 3               | 2                      | 1                        | No credit history                  | 312                         | 1,872                                |
| 11 | UG_F7           | Commercial enterprise        | Retail                              | 1               | 0                      | 1                        | Commercial bank loan               | 400                         | 2,000                                |



**Table 4.** Proportion of male-led and female-led enterprises across main value chain functions

|                     | Male-led enterprises (n=27) | Female-led enterprises (n=11) |
|---------------------|-----------------------------|-------------------------------|
| <b>Production</b>   | 19 (70%)                    | 4 (36 %)                      |
| <b>Distribution</b> | 12 (44%)                    | 3 (27%)                       |
| <b>Marketing</b>    | 5 (19%)                     | 1 (9%)                        |
| <b>Retail</b>       | 15 (56%)                    | 8 (73%)                       |

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